GUILFORD COUNTY PLANNING AND DEVELOPMENT

BOARD OF ADJUSTMENT MEETING MINUTES NC Cooperative Extension, Agricultural Center 3309 Burlington Road Greensboro, NC 27405

October 3, 2023 Regular Meeting 6:00 PM

The Guilford County Board of Adjustment met in regular session on October 03, 2023, in the NC Cooperative Extension, AG Center, 3309 Burlington Road, Greensboro, NC 27405, commencing at 6:00 p.m.

Chair Ditra Miller called the meeting to order.

A. Roll Call

The following Board members were in attendance in person for this meeting:

Ditra Miller, Chair; Willie Johnson, Vice Chair; Franklin Havens, and Larry Standley

The following Board members were not in attendance at this meeting:

Carey Campbell and Cory Randolph

The following staff members were in attendance in-person for this meeting:

J. Leslie Bell, Planning & Development Director, Kaye Graybeal, Deputy Director Planning & Development, Oliver Bass, Senior Planner, and Aaron Calloway, Planner I; Andrea Leslie-Fite, Guilford County Attorney; Matthew Mason, Deputy County Attorney

B. Agenda Amendments

Aaron Calloway stated that there were no amendments to the Agenda this evening.

C. Approval of Minutes: February 7, 2023

Mr. Johnson moved approval of the February 7, 2023, and July 11, 2023, meeting minutes, as submitted, seconded by Mr. Standley. The Board voted 4-0 in favor of the motion. (Ayes: Miller, Johnson, Havens, and Standley. Nays: None.)

D. Rules and Procedures

Chair Miller explained the Rules of Procedure followed by the Guilford County Board of Adjustment. Chair Miller informed Alexander Elkan, attorney for the appellant, that there were only four (4) Board members present. Chair Miller asked Mr. Elkan if he would like to move forward with the hearing with only four (4) members present. Mr. Elkan requested that the hearing be continued to the December 5, 2023 meeting. Staff was asked to summarize the staff report. Attorney Taniya Reaves, Deputy County Attorney, responded with reasons why a request to continue would not be appropriate (see attached transcript).

Mr. Standley moved to deny the request to continue the hearing, seconded by Mr. Johnson. The Board voted 4-0 in favor of the motion. (Ayes: Miller, Johnson, Havens, and Standley. Nays: None.)

E. Old Business

None

F. New Business

Evidentiary Hearing Item(s)

Swearing in of staff and those speaking on the case.

Case #23-01-BOA-00003

5149 Randleman Road, Greensboro, NC 27406

Alexander Elkan, Attorney, on behalf of Cardinal Metals, LLC, is appealing the Notice of Violation sent on December 20, 2022, in association with violation case 22-02-GVPU-00082. The property is located at 5149 Randleman Road, Greensboro, NC, 27406 on Guilford County Tax Parcel #144107 in Sumner Township. The violation cited operating a Recycling Facility, Outdoor (metal recycling business) in the Agricultural (AG) zoning district. A Recycling Facility, Outdoor is only permitted in Light Industrial (LI) and Heavy Industrial (HI) zoning districts per the Unified Development Ordinance (UDO) Section 4.3.1.

10.03.A.1. Failure to Comply with Ordinance, Term, or Condition of Approval

Any failure to comply with a requirement, prohibition, or limitation imposed by the provisions of this Ordinance, or the terms and conditions of any permit or other authorization granted pursuant to this Ordinance, shall constitute a violation of this Ordinance; and

10.03.B. Specific Violations

It shall be a violation of this Ordinance to undertake any activity contrary to the provisions of this Ordinance, including but not limited to, 1) Occupy, develop, or use any land or structure without first obtaining all appropriate permits or development approvals and complying with such terms and conditions.

[SEE ATTACHED TRANSCRIPT]

G. Other Business

Approval of 2024 Proposed Meeting Calendar

Mr. Johnson moved to approve the proposed 2024 Board of Adjustment meeting calendar as submitted, seconded by Mr. Standley. The Board voted 4-0 in favor of the motion. (Ayes: Miller, Johnson, Havens, and Standley. Nays: None.)

H. Adjournment

There being no further business before the Board, the meeting adjourned at 9:55 p.m.

The next meeting of the Board of Adjustment is scheduled for November 7, 2023

STATE OF NORTH CAROLINA

GUILFORD COUNTY

| In the Matter of: |) | |
|--------------------------|---|----------|
| |) | |
| |) | ORIGINAL |
| Verbatim Minutes of the |) | |
| Regular Meeting of the |) | |
| Guilford County Board of |) | |
| Adjustment |) | |

REGULAR MEETING OF THE

GUILFORD COUNTY BOARD OF ADJUSTMENT

HELD AT THE NC COOPERATIVE EXTENSION, AG CENTER

3309 BURLINGTON ROAD

GREENSBORO, NORTH CAROLINA

OCTOBER 3. 2023

Court Reporter: Judi Decker

TABLE OF CONTENTS

PAGE

CERTIFICATE OF REPORTER 133

BOARD OF ADJUSTMENT MEMBERS:

Ditra Miller, Chair Willie Johnson, Commissioner Franklin Havens, Commissioner Larry Standley, Commissioner

STAFF PRESENT:

Leslie Bell, Planning Department Director Oliver Bass, Planning Department, Senior Planner Aaron Calloway, Planning Department, Planner I Kaye Graybeal, Deputy Director - Planning & Development Matthew Mason, Esq., Guilford County Attorney's Office

OTHERS PRESENT

Brooks Pierce Law Firm, by Alexander Elkan, Esq. Taniya Reaves, Esq., Guilford County Attorney's Office

SPEAKERS IN FAVOR

Taylor Callicutt
Joseph Craig
Marcus Martinsville
Jonathan Nichols
Albert Glasgow
Brian Meeks

SPEAKERS OPPOSED

Thomas Ziegler
Tony Welborn
Annie Welborn
Tameron Seagraves
Susan Warren

EXHIBITS:

- 1. Posting Photos
- 2. Referenced Site Photos
- 3. Aerial Photo
- 4. Zoning Map
- 5. Appeal with Applicant's Exhibit 1
- 6. NC Secretary of State Business Registration
- 7. Guilford Metro 911 Communications
- 8. Case # 104-70 (Rezoning Approval Letter dated March 19, 1970
- 9. UDO Section 4.3 (Use Matrix)
- 10. Deed of Ownership
- 11. May 18, 2023 Conditional Rezoning Sketch Plan
- 12. May 26, 2023 Conditional Rezoning Sketch Plan Mark-up

| 1 | THEREUPON, the following proceedings were held: |
|----|--|
| 2 | MS. MILLER: Good evening, ladies and gentlemen, my |
| 3 | name is Ditra Miller. I am the Chair of the Guilford County Board of |
| 4 | Adjustment. It is now 6:00 p.m. Usually, we start on time, but we do have |
| 5 | one (1) more Board member that we're waiting for, so if you could just |
| 6 | indulge us for five (5) more minutes, and then we'll get started. Thank you. |
| 7 | (Thereupon, Mr. Campbell did not arrive for the meeting and |
| 8 | the Chair proceeded with the meeting agenda) |
| 9 | MS. MILLER: Good evening, ladies and gentlemen. Thank |
| 10 | you very much for attending the Guilford County Board of Adjustment |
| 11 | meeting tonight, October 3, 2023. Will you please call the role for us? |
| 12 | (Thereupon, Mr. Calloway called the role and those in attendance |
| 13 | were: Ms. Miller, Mr. Johnson, Mr. Havens and Mr. Standley) |
| 14 | MS. MILLER: Thank you very much. Are there any Agenda |
| 15 | amendments tonight? |
| 16 | MR. BELL: No, Ma'am. |
| 17 | MS. MILLER: Thank you very much. All right. We will |
| 18 | move on to the approval of the Board of Adjustment minutes for February |
| 19 | 7 th , and July 11 th , 2023. Has everyone had a chance to review? |
| 20 | ALL BOARD: (Affirmatively) |
| 21 | MS. MILLER: Do we have a motion to approve? |
| 22 | MR. JOHNSON: I make a motion to approve the minutes of |
| 23 | February 7 th , 2023 and the minutes of July 11 th , 2023. |
| 24 | MR. STANDLEY: Second. |
| 25 | (Thereupon, Mr. Calloway conducted roll-call vote and all were in |

| 1 | agreement: Ms. Miller, Mr. Johnson, Mr. Havens and |
|----|---|
| 2 | Mr. Standley) |
| 3 | MS. MILLER: The minutes have been approved. Thank you |
| 4 | very much. |
| 5 | Again, welcome to the regular monthly meeting of the Guilford |
| 6 | County Board of Adjustment. I'm Ditra Miller, the Chair of the Board at |
| 7 | this meeting. This meeting is now called to order. |
| 8 | The Guilford County Board of Adjustment is appointed by the |
| 9 | Guilford County Commissioners and operates under the North Carolina |
| 10 | General Statute. It is a quasi-judicial Board, meaning that all testimony |
| 11 | will be under Oath and the Board's decision will be based on the Findings |
| 12 | of Fact, and the final action of the Board is similar to a Court decision. |
| 13 | Appeals to the Board's decision are made to the Superior Court, not the |
| 14 | Guilford County Commissioners. All cases will be heard as they appear or |
| 15 | the Agenda. As each case is called, we will ask for any persons wishing to |
| 16 | speak on the case, to come up to this microphone here (indicating), to be |
| 17 | sworn in or affirmed. |
| 18 | The Board Secretary will give a brief description of the case and |
| 19 | then the applicant and anyone wishing to speak in favor of the request will |
| 20 | be heard. Any opponents to the request will then be given an opportunity |
| 21 | to be heard. Both sides will be given the opportunity to speak in rebuttal. |
| 22 | Any Board member may ask questions at any time. After testimony, the |
| 23 | Board will discuss the request and make a decision to approve or deny, so |
| 24 | you will know the results tonight. All Board members are required to vote |

| 1 | unless they have a conflict of interest. It takes four (4) affirmative votes to |
|----|---|
| 2 | grant a variance and a simple majority for other cases. |
| 3 | As you can see at the moment, we only have four (4) Board |
| 4 | members, so I would like to ask if the applicant would like to move |
| 5 | forward with just the four (4) Board members here tonight? |
| 6 | (Thereupon, a speaker approached the Speaker's Table) |
| 7 | MS. MILLER: And if you would, please state your name. |
| 8 | MR. ELKAN: Yes, Ma'am, Alex Elkan, with Brooks Pierce |
| 9 | Law Firm on behalf of Cardinal Metals, Inc. Do you need my address? |
| 10 | MS. MILLER: Yes, Sir. |
| 11 | MR. ELKAN: 230 N. Elm Street, Greensboro, North |
| 12 | Carolina. We request a Continuance, to frankly |
| 13 | (Thereupon, several people in the audience stated that they could no |
| 14 | hear Mr. Elkan speaking) |
| 15 | MR. ELKAN: Is that better? |
| 16 | (Audience responses – yes – (Affirmatively)) |
| 17 | MR. ELKAN: We request a continuance. Ma'am, we would |
| 18 | request a Continuance, frankly, to the December 5th scheduled Board of |
| 19 | Adjustment Hearing in order to allow for Cardinal Metals to move forward |
| 20 | with its Rezoning Application, which we anticipate will be heard by the |
| 21 | Planning Board on November 8 th . |
| 22 | Madam Chair, if you and the Board would like to hear, I'd be happy |
| 23 | to provide additional basis for the request for Continuance. I did that very |
| 24 | succinctly, because I thought you were considering how to move forward |
| 25 | in light of the attendance, and so, I'm happy to give a more, full |

explanation of why we want to request the Continuance. If you would like

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to hear that at this time. 2 MS. MILLER: We will have you elaborate further, however, 3 I need to go ahead and continue the Rules and Procedures for tonight's 4 meeting, and then after which, we'll move forward and let you elaborate. 5 So, thank you very much, ladies and gentlemen in the audience. I 6 will continue sharing with you the Rules of the proceeding tonight. So, 7 Board of Adjustment Appeal procedures. Appeals are the decisions of the 8 Planning and Development Director, and they shall be heard by the Board 9 10 of Adjustment unless there is a judicial challenge. Such an Appeal shall be made within thirty (30) days of the receipt of such aggrieved party. The 11 written Notice of Decision from the Planning and Development Director, 12 or in the case of an Office, Department or Board of the County, within 13 thirty (30) days of filing the Written Notice. The filing of an Appeal shall 14 stay all proceedings in furtherance of the contested action, unless the 15 Planning and Development Director certifies that in his or her opinion, by 16 reason of facts stated in the certification, such a stay would cause imminent 17 peril to the life and property. Such relevant information as may be 18 reasonably allowed, the Board of Adjustment will understand the basis for 19 the applicant's Appeal. The Planning and Development Director shall 20 similarly prepare a report detailing the regulations and interpretation 21 behind the matter being appealed, and the reason for their decision. Upon 22 receiving the application, the Board of Adjustment shall conduct an 23 Evidentiary Hearing on the Appeal. The official who made the decision, or 24 his or her successor, must appear as a witness. In addition, any party may 25

- appear in person or be represented by an authorized Agent at the Hearing.
- 2 After conducting the Evidentiary Hearing, the Board of Adjustment shall
- adopt an Order reversing or affirming, wholly or in part, or modifying the
- 4 Order requirements, decision or determination in question. It shall take a
- 5 majority vote of the Board of Adjustment to reverse or modify a contested
- 6 action. The Board of Adjustment, in making its ruling, shall have all the
- 7 powers of the Administrator from whom the Appeal is taken, and may
- 8 issue or direct the issuance of a permit. The decision of the Board of
- 9 Adjustment must be in writing and permanently filed in the minutes of the
- reviewing body as a public record. All Findings of Fact and conclusions of
- the Law must be separately stated in final decisions or Orders of the Board
- of Adjustment and must be delivered to parties of interest by Certified
- 13 Mail.
- All right. Now, we have received a request for a Continuance so at
- this time, everyone agrees that we should hear the extenuating
- circumstances, if you will. Please continue.
- MR. ELKAN: Yes, thank you, Ma'am. Like I said, I
- represent Cardinal Metals, without going into the substance of the violation
- or the Appeal, which obviously is a disagreement between my client and
- 20 the County, but I would like to lay out what we have been doing to address
- 21 the violation and what we intend to do to address the alleged violation ---
- excuse me --- and so the alleged violation was issued December 20, 2022. It
- was timely appealed January 19th, 2023. Per the NOV in the Ordinance the
- 24 Board of Adjustment shall hear the Appeal within a reasonable time, and
- per the NOV that was issued, the landowner had the opportunity to remedy

- the alleged violation with a request to rezone the property. And we worked 1 with staff and Counsel for the County to stay the hearing on this while we 2 worked towards submitting a rezoning application. And I want to make 3 sure folks understand that, as alleged by the staff, the issue is operation that 4 is outside the boundaries of the HI zoned portion of a five (5) acre 5 property. The HI portion of a five (5) acre property. The HI portion of the 6 property is a one (1) acre portion, so regardless --- I just want to make sure 7 folks understand --- regardless of the outcome of this Hearing, regardless 8 of the outcome of the rezoning Hearing, my clients have every right to 9 operate where they --- the land that they're operating on, and certainly 10 even, according to staff we then go to the HI zoned portion of the property. 11 So, what we've been doing in that time, we spoke with Counsel and with 12 staff and agreed to put off hearing on the Notice of Violation while we 13 pursue the rezoning that would essentially move the violation. There would 14 be no reason to move forward and that's still where we are right now. We 15 provided --- we immediately, in January, Mr. Baden ---- Mason, excuse 16 me --- hired Westcott & Morris Association, we worked with them to try to 17 determine a configuration for the rezoning that would satisfy the 18 Ordinances, satisfy staff, and also not resolve in undue hardship on Mr.
- 19
- Baisden in reconfiguring his operations, because he had been led to believe 20
- and had invested that this operation was allowed on the property and has 21
- invested significant sums in operating as he has been, on the property. A 22
- sketch plan was submitted to County staff on May 18th, on May 26th staff 23
- provided us the written comments and a mark-up of the sketch, we 24
- scheduled a meeting that was held on June 8th, it was determined at that 25

meeting that the proposed plan did not meet staff requirements and that in 1 order to meet staff requirements a survey was required. So, we employed 2 Zack survey and immediately in June, there was difficulty in getting the 3 survey fully completed, based on the availability of the surveyors, et 4 cetera. The survey was completed around August 9th, by September 20th, 5 we were able to submit a revised sketch plan to staff and we met on 6 September 26th, we provided additional changes on September 29th and 7 earlier today, Mr. Bass, I think, responded with what I think are some 8 technical changes that he would like to see to the application. That is 9 10 timely to the submitted ---- it will be timely submitted to be heard November 8th Planning Board meeting. We will have a meeting with the 11 neighbor, some of whom are here, I believe. Prior to that, the intent is to ---12 as it was on the application, if appropriate, we will add conditions --- the 13 attempt is to have a Conditional Zoning that, frankly, will be relatively 14 satisfactory to all parties involved, including the County, the neighbors and 15 the owner. And so, that rezoning attempt is intended to be a practical 16 approach to the circumstances where we have a difference of view between 17 Mr. Baisden of Cardinal Metals and the County staff. I think that what we 18 have is acceptable to staff, I think the compliance with the Ordinance and it 19 will be up to the Planning Board to determine whether that is appropriate 20 pursuant to our application. And so, what we would like is additional time 21 to move forward with that. If the Zoning Board approves of the 22

rezoning --- excuse me --- if the Planning Board approves of the rezoning

that the matter will be coming back here, at least that seems a reasonable

application, there will be no need to hear this matter. If they deny it, I think

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- approach. We would suggest that at that point, we under 160.d-405, we
- 2 would look for an alternative resolution to try to come up with a different
- plan, but what we've been trying to do this, very practically, and the
- 4 owners have been trying not to spend their time and effort and money on
- 5 lawyer's fees, fighting the violation, but rather, trying to bend over
- 6 backwards to satisfy staff and pursue rezoning, which I think what the
- 7 County would like for us to do, and it would also --- but that is a solution
- 8 that would be relatively clean and clear and allow everybody to move
- 9 forward, whereas, if we continue to contest violations and argue on pre-
- existing non-conforming uses, et cetera, et cetera, it --- there's a lot of
- money spent on proceedings and adversarial arguments, rather than try to
- solve the problem. And so, that's what we've been trying to do and we
- would like just a little bit more time to finish out that process, and
- 14 hopefully, that will render a Violation Hearing unnecessary.
- MS. MILLER: Thank you. Okay, what I would like to do
- before the Board members vote on the Continuance --- or make a motion, I
- should say, on the Continuance, I'm going to backtrack a little bit and have
- staff actually read the case, if you don't mind.
- 19 MR. ELKAN: Sure.
- MS. MILLER: Thank you.
- MS. REAVES: And Madam Chair, if I may, after the case
- summary given to the Board, I'd like an opportunity to be heard on that
- 23 motion.
- MS. MILLER: Certainly.
- MR. CALLOWAY: Can everybody hear me okay?

| 1 | (Audience responses - Affirmatively) |
|----|--|
| 2 | MR. CALLOWAY: Test – Test – Test. Good evening, |
| 3 | everybody, Madam Chair and members of the Board. My name is Aaron |
| 4 | Calloway. I'm the Planner with the Guilford County Planning Department |
| 5 | and I'm going to be presenting this Appeal Case #23-01-BOA-00003. I'll |
| 6 | help the Counsel's attorney on behalf of Cardinal Metals, LLC., whose |
| 7 | principal office is located at 5149 Randleman Road, and whose managing |
| 8 | member is Randal L. Baisden, husband of property owner Heather Baisden |
| 9 | who is appealing the Notice of Violation (NOV) sent on December 20, |
| 10 | 2022,m in association with violation case 22-02-GCPL-00082. The |
| 11 | property is located at 5149 Randleman Road, Greensboro, NC, 27406 on |
| 12 | Guilford County tax parcel number 144107 in Sumner Township. |
| 13 | The subject property was initially approved for a partial rezoning of |
| 14 | the Heavy Industrial (HI)in March of 1970 via reference cast 104-70. The |
| 15 | area of the subject parcel included in the rezoning was delineated by metes |
| 16 | and bounds, as found in Exhibits 8 and 4, respectively. The Guilford |
| 17 | County Planning Department received no notification or complain that the |
| 18 | previous owners of the property, John, Nada and Garland Medley, were in |
| 19 | violation of operating industrial activities outside of the HI-zoned portion |
| 20 | of the subject property during their tenure of ownership. |
| 21 | The current property owners, as noted above, acquired the parcel in |
| 22 | January of 2022. The Guilford County Planning Department received |
| 23 | complaints and subsequently sent an initial notification that our office had |
| 24 | received a complaint on March 4, 2022, (see Exhibit 7 for a Guilford |
| 25 | Metro 911 Communications Complaint Log). This was followed by the |

- 1 first NOV April 4, 2022, which provided a deadline of May 4, 2022, for
- 2 remediation. However, there were perceived issues in communication
- 3 between parties.
- In August of 2022, the Planning Department decided to re-evaluate
- 5 the case, and assigned the administration of the case materials moving
- 6 forward to Aaron Calloway, Planner I. A preliminary site visit was
- 7 conducted, and photographs were taken on August 24, 2022 (see Exhibit
- 8 2).
- 9 On October 11th, 2022, Aaron Calloway and Kaye Graybeal (Deputy
- Director of the Planning Department) coordinated a site visit with Mr.
- 11 Baisden and used a GPS unit (Trimble, TDC 150 Module) to verify the
- approximate boundaries of the HI zoning via coordinates retrieved from
- the conversion of the metes and bounds included in the reference case 140-
- 70. Site photographs were also taken during this visit (see Exhibit 2).
- THE NOV subject to this appeal was sent by certified mail (tracking
- number 7020 3160 0000 5486 1256) on December 30, 2022.
- The NOV cited violations of the following Guilford County
- 18 Unified Development Ordinance (UDO) Sections.
- 4.3.1 Permitted Use Schedule (see Exhibit 9), this is the Use-Matrix
- which delineates the incongruity of heavy industrial uses in an AG-zoned
- district and, 10.03.A.1 Failure to Comply with Ordinance, Term, or
- 22 Condition of Approval will state. any failure to comply with a requirement,
- prohibition, or limitation imposed by the provisions of this Ordinance, or
- the terms and conditions of any permit or other authorization granted
- pursuant to this Ordinance, shall constitute a violation of this Ordnance,

- and 10.03.B. Specific Violations. It shall be a violation of this Ordinance
- 2 to undertake any activity contrary to the provisions of this Ordinance,
- 3 including but not limited to any of the following: 1. Occupy, develop, or
- 4 use any land or structure without first obtaining all appropriate permits or
- 5 development approvals and complying with such terms and conditions.
- 6 The NOV noted that possible remedies of the violations are to confine the
- 7 operation to only that portion currently Zoned HI, request to rezone the
- 8 entire property HI, or cease operations. The appeal was received January
- 9 19, 2023 (see Exhibit 5). Staff had originally intended for the appeal case
- to be heard by the BOA during the regular meeting for March 2023. The
- issue was raised by the attorney representing the property owner,
- Mr. Alexander Elkan, that the enforcement of the violation case, and
- therefore the Appeal, be stayed until the resolution of a rezoning
- 14 application.
- On May 18th, 2023, staff reached out to the attorney, Mr. Elkan, on
- the status of the proposed rezoning application. That day, staff received a
- conceptual sketch plan for the possible conditional rezoning (see Exhibit
- #12). May 26, 2023, Oliver Bass, the Senior Planner assigned to handle the
- potential conditional rezoning, sent Mr. Elkan a mark-up of the sketch plan
- 20 (see Exhibit #13). On June 5, 2023, staff coordinated a virtual meeting
- with Mr. Elkan and other members of their team on the specifics for
- revising the sketch plan and other requirements for the potential
- conditional rezoning application scheduled for June 8, 2023, at 4:30 p.m.
- Guilford County Attorney, Andrea Leslie-Fite, and Aaron Calloway,
- myself, also attended the virtual meeting. On July 12, 2023, staff requested

- an update on the sketch plan revision and application. Mr. Elkan replied on
- 2 July 19, 2023, stating that their team was still working on the revisions. On
- 3 August 28, 2023, staff reached out again for a status update, to which Mr.
- 4 Elkan responded on September 5, 2023, that they had completed the survey
- 5 work and were preparing the revision for staff review. And as Mr. Elkan
- 6 has updated, they have submitted an application and Mr. Bass has been
- 7 handling that project.
- 8 (Thereupon, a Zoning Map was displayed for everyone's review)
- 9 MR. CALLOWAY: B. District Descriptions, Agricultural
- 10 (AG). This AG district is intended to provide locations for agricultural
- operations, farm residences, and far tenant housing on large tracts of land.
- 12 This district is further intended to reduce conflicts between residential and
- agricultural uses and preserve the viability of agricultural operations. The
- purple portion of the property in the lower, left-hand corner that is HI and
- this district description states, "A farm".
- Heavy Industrial (HI), This HI district is intended to accommodate a
- broad range of heavy industrial uses including manufacturing, wholesaling,
- fabrication, resource extraction and specialized industrial operations that
- may create adverse impacts on incompatible uses including residential or
- sensitive habitats. So, this is an aerial view of the subject property and
- surrounding areas and as we can see, the subject parcel has few uses. On
- 22 the upper, left-hand area, you can see people who appear to be gardening.
- The rest of the parcel is used for this metal recycling facility. The
- remainder of this surrounding area on the north, east, south is Single-
- family Residential. Across the street in between Old Randleman and

Randleman Road has a gas station and to the south-west we have a 1 2 restaurant. D. Environmental Impacts: First, this area is outside the limits of 3 any municipality's public water supply system. Therefore, any type of 4 release in these areas can pose a threat to potable sources of groundwater 5 utilized for residential consumption. This goes for any 6 industrial/commercial facility operating in the County. 7 The second area of potential environmental impact is land usage and 8 proximity to water of the State of North Carolina, surficial spills and 9 10 releases can quickly be transported to nearby surface waters impacting water quality. There is a mapped stream on the eastern side of the property 11 that could be impacted by activity on site depending on compliance with 12 all regulations. In addition, this stream is protected by the State Water 13 Supply Watershed setback requirements and local stream buffer 14 regulations, these regulations would require a 30 -foot protected area on 15 either side of the stream for low density projects, or 100 feet of protected 16 area on either side of the stream for high density projects, proper review 17 process would determine the required width of the buffer area. 18 In addition, depending on the location of the surface water and the 19 type and quantity of contaminant spilled, there can be a downstream 20 impact to municipal water supplied (i.e. reservoirs), this property is located 21 in the Polecat Creek W-S-III Water supply Watershed. Only about 20% of 22 North Carolina's land is classified as being in a Water Supply Watershed, 23 and the W-S-III classification is reserved for water sources that are used a 24 water supply for drinking, culinary, or food processing purposes in low to 25

- 1 moderately developed watersheds. Therefore, spills to pervious surfaces,
- 2 (i.e., gravel, soil, grass) can be transported and absorbed to underlying
- 3 soils which can act as a secondary source, leaching contaminants to
- 4 groundwater over long periods of time.
- 5 Staff received this appeal on January 19th, 2023, we posted signs on
- 6 September 14th, 2023, we sent out notices on September 19th, 2023 and we
- published our ad on-line on September 22nd, 2023. And that will conclude
- 8 our report.
- 9 MR. MASON: Madam Chair, if I might, I'd like to caution
- the Board that at this point, Mr. Calloway, I don't believe has been sworn
- yet, so what he shared with the Board is proper for consideration on the
- motion to Continue that's in front of you, but if the Board chooses to go
- forward with the Hearing on the merits, not for that purpose, at least at this
- 14 time.
- MS. MILLER: Thank you. Thank you very much, Mr.
- 16 Calloway. We appreciate that. All right, do we have a motion to Continue?
- MS. REAVES: Ma'am, I would ask, Madam Chair, that the
- 18 Board----
- MS. MILLER: I apologize, you did ask earlier. Please, go
- 20 ahead.
- MS. REAVES: Would you like for me to go over here
- 22 (indicating), Madam Chair?
- MS. MILLER: Yes, please, and use this microphone, if you
- 24 like.
- MS. REAVES: I can use this one.

| 1 | MS. MILLER: Okay, okay. And if you will test to make |
|----|---|
| 2 | sure everyone can hear you. |
| 3 | MS. REAVES: Can everyone hear me? |
| 4 | MS. MILLER: You may need to take it out of the holder. |
| 5 | MS. REAVES: What about now? (Louder) |
| 6 | MS. MILLER: Very good. |
| 7 | MS. REAVES: Okay, I'll try not to yell into this thing. |
| 8 | Madam Chair, distinguished Board members, thanks so much for |
| 9 | allowing me to respond to the motion to Continue that was proposed by |
| 10 | opposing Counsel, Mr. Alexander Elkan on behalf of Cardinal Metals. Let |
| 11 | me start off by saying that this Board just heard a time-line. That time-line |
| 12 | is public information, since we are aware that Mr. Calloway was not sworn |
| 13 | in, but that time-line is public information. And I want the Board to really |
| 14 | think about that for a second. The NOV was issued on 12/20/2022, but the |
| 15 | first complaint coming in, in January of 2022. In between that time, the |
| 16 | County was sending out Notices and working with Cardinal Metals, of |
| 17 | course, to no avail as far as cleaning up the site. I will say that they did |
| 18 | cooperate in letting our folks come in and identify the boundaries to |
| 19 | confirm that they were operating, in the County's opinion, off of the HI |
| 20 | designated land barrier. So, the County doesn't issue NOVs when persons |
| 21 | or businesses are operating within the confines of those designated areas, |
| 22 | and that designated land use. They are issued when we confirm that the |
| 23 | operation has crossed over those lines. So, Mr. Elkan indicated that there |
| 24 | was some oral representations prior to the purchase of the property. Well, |
| 25 | oral representations, at this point, are hearsay and they don't trump the |

- written Law, which is our County Ordinances, and they can't be a basis for
- a Continuance. Even though the Appeal does stay enforcement of that
- 3 Notice of Violation (NOV), it does not stop that use, that violation, from
- 4 continuing over these impervious areas, like Mr. Calloway said, and to the
- soil and to the gravel and into that water supply, that drinking water, that
- 6 culinary water, in low to moderate development areas.
- As far as the Conditional Use, I want to circle back, again, to the
- 8 oral representation, prior to the purchase of this property. There is a duty
- on all land buyers, when they buy land, to confirm their boundaries. Most
- of the time, when you purchase a property, you've got to get a surveyor out
- there and survey those property lines. That would have been the time to
- confirm the HI boundaries, to make sure that they are operating. They also
- have a duty to operate within those confines. That is not the County's
- responsibility, that is the purchaser's responsibility, and it cannot be
- shifted by some random oral representation, by hearsay. So, at this time,
- we're going to ask that the Board move forward with the Notice of
- 17 Violation Hearing, and in the event that the Board does not grant it --- I
- mean, does grant the Continuance, we would ask that it be a short
- continuance, and not go past the December 5th date.
- 20 COURT REPORTER: Would you state your name for the
- record, please?
- MS. REAVES: Yes, Ma'am, Taniya Reaves, Deputy County
- 23 Attorney working with the Guilford County Attorney's Office,
- representing the Guilford County Planning Department. Thank you.

| 1 | COURT REPORTER: Thank you. Can you please give your |
|----|--|
| 2 | address for the record. |
| 3 | MS. MILLER: Oh, yes, I sure can. The County Attorney's |
| 4 | Office is located at 301 West Market Street in Greensboro, North Carolina, |
| 5 | 27401. |
| 6 | MR. ELKAN: Madam Chair, may I have an opportunity to |
| 7 | respond? |
| 8 | MS. MLLER: Of course. |
| 9 | MR. ELKAN: Just very briefly, and I think we might be |
| 10 | getting into the substance of the alleged violation a little bit, and I it was |
| 11 | not my intent and I'm sorry. I'm trying to avoid getting into the |
| 12 | substance of the alleged violation, but I will say that while I appreciate the |
| 13 | concerns regarding environmental and things, there has been no evidence |
| 14 | of environmental impacts, nor, I would submit to you, will there be. |
| 15 | However, all we're asking for what has gone on, has occurred, what |
| 16 | we're asking for at this point is less than two (2) additional months of a |
| 17 | stay of the Violation proceeding to give us an opportunity to go get the |
| 18 | rezoning, which should be slated for the November 8 th Hearing before the |
| 19 | Planning Board. Through that rezoning, I my view is that the County |
| 20 | gets more than they would get if what is required for compliance of the |
| 21 | alleged violation, is for the owners to reconfigure their property. There are |
| 22 | certain portions of the property that I would assert that are certainly |
| 23 | existing on Conforming Uses, that would be allowed to continue, however, |
| 24 | pursuant to the rezoning, what we will be doing is complying with all |
| 25 | existing requirements that are applicable to the property. To my view, that |

| 1 | is a benefit to the County, as well as to the landowner. And that's the only |
|----|--|
| 2 | way that that can be accomplished. That's why we're trying to head in that |
| 3 | direction so that Mr. Baisden and his company and his employees, et |
| 4 | cetera, et cetera, can peacefully move forward and operate on the property |
| 5 | in compliance with all current requirements. That's why we're headed in |
| 6 | that direction and we're just asking for two (2) months to let us try to get |
| 7 | there. |
| 8 | MS. MILLER: Thank you. |
| 9 | MR. BELL: Madam Chair, may I |
| 10 | say something? |
| 11 | MS. MILLER: Yes. |
| 12 | MR. BELL: There's a potential and it |
| 13 | is a potential, that this if this Continuance is |
| 14 | granted by the Board, that this could turn into |
| 15 | longer than a two (2)-month period. If the |
| 16 | Board if the Planning Board happens to deny |
| 17 | the request, or it's only a simple majority, then |
| 18 | it's subject to the Board of Commissioners and |
| 19 | then scheduling it on their schedule. And they |
| 20 | have the authority and discretion of scheduling |
| 21 | that, as appropriate for their office. So, I just |
| 22 | wanted you-all to know that. That it may be two |
| 23 | (1) months or it could be longer. |
| 24 | MS. MILLER: Thank you for that. |
| 25 | MR. STANDLEY: I mean, it's contingent |
| | |

| 1 | on our time. We only have four (4) members |
|----|--|
| 2 | present tonight. |
| 3 | MR. JOHNSON: It's up to the Planning |
| 4 | Board and it's up to the County Commissioners. |
| 5 | We're not at a decision-making point, but, you |
| 6 | know, it's kind of out of control for us. |
| 7 | MR. STANDLEY: At this rate, we'll be |
| 8 | here next year at this time. It could go on forever |
| 9 | (Thereupon, there was a quiet discussion among the Board |
| 10 | members out of hearing of the microphone) |
| 11 | MS. MILLER: Okay, we have been |
| 12 | requested to continue this case, so I would ask |
| 13 | the Board, is there a motion to continue or deny? |
| 14 | MR. STANDLEY: I make a motion to |
| 15 | deny. |
| 16 | MR. JOHNSON: Second. |
| 17 | MS. MILLER: Okay, a motion has been |
| 18 | put on the floor to deny the continuance and it |
| 19 | has been seconded. |
| 20 | (Thereupon, Mr. Calloway took a roll-call vote and all members |
| 21 | voted unanimously in favor of denying the request to continue) |
| 22 | MS. MILLER: The Continuance has been denied. We will |
| 23 | continue with the case this evening. |
| 24 | MR. ELKAN: Madam Chair, if I could |

| 1 | just have a clarification. At the opening of the |
|----|---|
| 2 | meeting, you indicated that with four (4) Board |
| 3 | members present, you asked if the Appellant had |
| 4 | objections to proceeding on that basis. |
| 5 | MS. MILLER: I received clarification that |
| 6 | because this was not a Variance, but an Appeal, |
| 7 | that that particular procedure was not applicable. |
| 8 | I apologize. |
| 9 | MR. ELKAN: Thank you for that |
| 10 | clarification. |
| 11 | MS. MILLER: And now that we are |
| 12 | moving forward, I would like to swear in staff. |
| 13 | MR. BELL: Can we backtrack on Aaron? |
| 14 | MS. MILLER: Yes, okay, first we will |
| 15 | backtrack on Aaron, who is so kind to read staff |
| 16 | notes for us tonight. |
| 17 | MR. EKLAN: Madam Chair, if I might? |
| 18 | MS. MILLER: Yes. It will be part of the |
| 19 | record. |
| 20 | MR. JOHNSON: Yeah. |
| 21 | MS. MILLER: Let's swear you in. |
| 22 | (Thereupon, Mr. Calloway was sworn in) |
| 23 | MS. MILLER: Do you swear or affirm to |
| 24 | tell the truth, the whole truth and nothing but the |
| 25 | truth, and that which you previously stated was |
| | |

| 1 | the truth, the whole truth and nothing but the |
|----|--|
| 2 | truth? |
| 3 | MR. CALLOWAY: Yes, Madam |
| 4 | Chairman. |
| 5 | MS. MILLER: Thank you very much. |
| 6 | MR. ELKAN: Madam Chair, if I may, I |
| 7 | would object to the Board considering the report |
| 8 | from staff as it lacks foundation and should not |
| 9 | be considered without appropriate testimony. |
| 10 | And I would make any additional objections at |
| 11 | the appropriate time. Would you like for me to |
| 12 | remain here at the table in front of the Board? Or |
| 13 | how would you like me to proceed in that regard? |
| 14 | MS. MILLER: You may, and we will |
| 15 | proceed and I will ask you, Sir, do you swear or |
| 16 | affirm to tell the truth, the whole truth and |
| 17 | nothing but the truth? |
| 18 | MR. ELKAN: Yes, Ma'am. |
| 19 | MS. MILLER: Thank you. You may |
| 20 | proceed. |
| 21 | MR. ELKAN: If I might, the Board, given |
| 22 | the procedural posture of the County first. |
| 23 | MS. REAVES: Madam Chair, at this time |
| 24 | the County would like to call Aaron Calloway, |
| 25 | we can have him affirmed to his testimony. |

| 1 | MS. MILLER: Okay, I think since you are |
|----|---|
| 2 | speaking, as well, we need to go ahead and swear |
| 3 | you in. |
| 4 | MS. REAVES: Madam Chairman, |
| 5 | generally the attorneys are not witnesses |
| 6 | MR. JOHNSON: Procedure. |
| 7 | MS. REAVES: and sworn in for their |
| 8 | testimony. The attorneys represent and kind of |
| 9 | assist during the proceedings. |
| 10 | MS. MILLER: Ladies and gentlemen of the gallery, this case |
| 11 | is very much different from the ones that we generally have and we usually |
| 12 | don't have all these smiling faces in the gallery, so please forgive me for |
| 13 | mis-stepping a few times tonight, but we will get through this. Thank you. |
| 14 | MS. REAVES: Thank you, you're fine, |
| 15 | Madam Chair. Madam Chair, if we could have |
| 16 | Aaron Calloway affirmed. |
| 17 | MS. MILLER: Do you swear or affirm |
| 18 | that the testimony you give will be the truth, the |
| 19 | whole truth and nothing but the truth. |
| 20 | MR. CALLOWAY: Yes, Ma'am. |
| 21 | MS. REAVES: Madam Chair, as |
| 22 | a matter of housekeeping, for our proposed |
| 23 | Exhibits, may I approach the Board? |
| 24 | MS. MILLER: Yes. |
| 25 | (Thereupon, Ms. Reaves approached the Board and presented |

| 1 | several Exhibits for their review) |
|----|--|
| 2 | MS. REAVES: Mr. Mason, do |
| 3 | you have a copy of these Exhibits and would you |
| 4 | like a copy? |
| 5 | MR. MASON: I have them, thank you. |
| 6 | MS. REAVES: Mr. Bell, would you like |
| 7 | a copy? |
| 8 | MR. BELL: I have them. |
| 9 | MS. REAVES: Ms. Graybeal, do you |
| 10 | have a copy or do you need a copy? |
| 11 | MS. GRAYBEAL: I have them. |
| 12 | |
| 13 | DIRECT EXAMINATION |
| 14 | MS. REAVES: Mr. Calloway, could you please state your |
| 15 | name for the record? |
| 16 | MR. CALLOWAY: My names is Aaron Tre' Calloway. |
| 17 | MS. REAVES: And can you tell the Board where you work |
| 18 | and what your position is there? |
| 19 | MR. CALLOWAY: I am a Planner I with the Guilford |
| 20 | County Planning Department. |
| 21 | MS. REAVES: And how long have you been with the County |
| 22 | in that position? |
| 23 | MR. CALLOWAY: Since March 2022. |
| 24 | MS. REAVES: And are you familiar with the Appellant in |
| 25 | this matter, Cardinal Metals, LLC.? |

| 1 | MR. CALLOWAY: Yes, Ma'am. |
|----|---|
| 2 | MS. REAVES: And you're also familiar with the property |
| 3 | that is also under Appeal located at 5149 Randleman Road? |
| 4 | MR. CALLOWAY: Yea, Ma'am. |
| 5 | MS. REAVES: And how do you know Appellant and the |
| 6 | conditions of this property? |
| 7 | MR. CALLOWAY: I was assigned the Violation case on |
| 8 | Cardinal Metals in the fall of 2022. |
| 9 | MS. REAVES: Okay. And when you were assigned this case, |
| 10 | was that initiated from a report or complaint? |
| 11 | MR. CALLOWAY: Our office received initial complaints in |
| 12 | the Spring, March 2022. At that time, the Zoning Enforcement Officer was |
| 13 | Ms. Anita Hayes, and after she left our Department, this case was assigned |
| 14 | to me. |
| 15 | MS. REAVES: Okay, when I say "you" let me clarify, I |
| 16 | mean the Department. And so let me just lay this foundation. Is the |
| 17 | information that you're giving this Board today, information that was |
| 18 | collected in the normal course of business for the Planning Department? |
| 19 | MR. CALLOWAY: Yes, Ma'am. |
| 20 | MS. REAVES: And did you either gather the information |
| 21 | yourself, or review it in preparation for today's Hearing? |
| 22 | MR. CALLOWAY: Yes, Ma'am. I gathered it. |
| 23 | MS. REAVES: Okay, and the information that you |
| 24 | reviewed, that was part of the file, did you review that in preparation for |
| 25 | today's Hearing? |

| 1 | MR. CALLOWAY: Yes, Ma'am. |
|----|---|
| 2 | MS. REAVES: And did you review and gather information |
| 3 | regarding your investigation? |
| 4 | MR. CALLOWAY: Yes, Ma'am. |
| 5 | MS. REAVES: Thank you so much for that. So, can you |
| 6 | please tell the Board the cause initiating the report? |
| 7 | MR. CALLOWAY: The initial reports to us were that there |
| 8 | was operation of a Heavy Industrial use in the AG zoning district, and our |
| 9 | investigation unfurled on that basis. |
| 10 | MS. REAVES: Okay, can you please share with the Board |
| 11 | your investigative efforts in this matter prior to issuing a Notice of |
| 12 | Violation? |
| 13 | MR. CALLOWAY: Yes, Ma'am. So, the current zoning on |
| 14 | the property was established in 1970, and I was able to pull the decision |
| 15 | letter for that case, which had the metes and bounds for that zoning district |
| 16 | because it was only a portion of the property and it is standard practice |
| 17 | whenever re zoning only rezones a portion of the property to delineate that |
| 18 | portion, via metes and bounds. When I retrieved the metes and bounds, we |
| 19 | found the coordinates by use of an application called, "Cogo", where you |
| 20 | feed it metes and bounds and you get usable coordinates. Afterward, I was |
| 21 | supplied a GPS unit, myself and Ms. Graybeal coordinated the visit on the |
| 22 | site and we used that GPS unit to find those coordinates, based off of the |
| 23 | decision letter of metes and bounds of the initial zoning case. |
| 24 | MS. REAVES: Okay. And Oliver, |

| 1 | who is working the controls there, if you could |
|----|---|
| 2 | turn to page 75, which is going to be Exhibit 8 |
| 3 | I'm sorry, page 74, and that should be a Bates |
| 4 | Page number everyone that is following |
| 5 | along in your Exhibit packages that you were |
| 6 | provided, at the bottom of each page, is a three |
| 7 | (3)-digit number, starting with "001", that will go |
| 8 | all the way through "099". And it may be a PDF |
| 9 | page, so if you go to the top of that PDF, it |
| 10 | should let you type in page 75 it should be |
| 11 | PDF page 75, but it will be because there's a |
| 12 | cover sheet that's not numbered it will be |
| 13 | Bates page number 74. |
| 14 | It should be a place to type in the page |
| 15 | number, and type in "75", and hit "Enter". There |
| 16 | you go. |
| 17 | MS. REAVES: Madam Chair and Board, |
| 18 | this is the County's proposed Exhibit #8, we're |
| 19 | kind of going out of turn based on the testimony. |
| 20 | MS. REAVES: So, if you will scroll down |
| 21 | to that letter. |
| 22 | MS. REAVES: Mr. Calloway, can you |
| 23 | tell you can stop there. Thank you so much. |
| 24 | MS. REAVES: Mr. Calloway, can you tell the Board what |
| 25 | this document is? |

| 1 | MR. CALLOWAY: Yes, Ma'am. This is the decision letter |
|----|--|
| 2 | from that initial zoning case, which delineated the portion of the subject |
| 3 | property that was rezoned HI, in 1970. |
| 4 | MS. REAVES: Okay, was this Exhibit collected in the |
| 5 | normal excuse me kept in the normal course of business with the |
| 6 | Planning Department? |
| 7 | MR. CALLOWAY: Yes, Ma'am. |
| 8 | MS. REAVES: And did you review it in preparation for |
| 9 | today's Hearing? |
| 10 | MR. CALLOWAY: Yes, Ma'am. |
| 11 | MS. REAVES: Board, if there are no |
| 12 | objections, I ask that this County's proposed |
| 13 | Exhibit 8, be admitted into evidence for the |
| 14 | purpose of today's Hearing. |
| 15 | MR. ELKAN: Objection, lack of |
| 16 | foundation. And how is this being recorded? And |
| 17 | can you hear my objections? |
| 18 | COURT REPORTER: Yes, Sir. |
| 19 | MR. ELKAN: Or do I need a |
| 20 | microphone? |
| 21 | COURT REPORTER: No, Sir. |
| 22 | MR. BELL: We have a recorder |
| 23 | there (indicating). |
| 24 | MR. MASON: This recorder, |
| 25 | right here (indicating). |

| 1 | MR. ELKAN: All right. |
|----|--|
| 2 | MS. REAVES: Board, we have laid the foundation, it is a |
| 3 | business document. Mr. Calloway has testified that it is kept in the normal |
| 4 | course of business in the Planning File and it is a 1970 document. So, he |
| 5 | reviewed it in preparation for today's Hearing. It is kept in the normal |
| 6 | course of business and if he's going to object on that basis, I ask that it be |
| 7 | admitted as an agent's document and as a public document. |
| 8 | MR. JOHNSON: I think I would allow it. |
| 9 | MR. STANDLEY: Yes. |
| 10 | MS. MILLER: We would accept it into |
| 11 | Evidence. |
| 12 | MS. REAVES: Thank you so much, |
| 13 | Madam Chair. |
| 14 | Mr. Calloway, this Exhibit #8, remind the Board what this document |
| 15 | is and what information it contains. |
| 16 | MR. CALLOWAY: Yes, Ma'am. This document is a |
| 17 | decision letter. It is standard procedure for us, as Planners, to send these |
| 18 | decision letters to the property owners of the property subject to a |
| 19 | rezoning, after an Appeal period following the approval or denial of the |
| 20 | rezoning. In this case, the rezoning of that portion of the subject property |
| 21 | was approved and so this letter details that it was approved. Also, it |
| 22 | delineates the boundaries of the HI zoned district. |
| 23 | MS. REAVES: And are these the boundaries that you used to |
| 24 | establish the outline, the HI, when you went out? |
| 25 | MR. CALLOWAY: Yes, Ma'am. |

| 1 | MS. REAVES: Thank you for that. |
|----|--|
| 2 | MR. ELKAN: I object to Mr. |
| 3 | Calloway's testimony based on what was |
| 4 | standard practice in 1970 and what the document |
| 5 | shows in 1970. |
| 6 | MS. REAVES: And my response is that |
| 7 | the document speaks for itself. It says it was filed |
| 8 | at a Public Hearing and says that it was for a |
| 9 | rezoning Ordinance, right here in the bottom, and |
| 10 | it gives the metes and the bounds. |
| 11 | MR. STANDLEY: We hear the objection. |
| 12 | MS. MILLER: The document will be |
| 13 | accepted. |
| 14 | MS. REAVES: Thank you, Madam |
| 15 | Chair. |
| 16 | MS. REAVES: So, you were going on your investigative |
| 17 | efforts and you were establishing that you used the metes and bounds in |
| 18 | this 1970 letter. Is there anything else that you would like to tell the Board |
| 19 | about your investigative efforts? |
| 20 | MR. CALLOWAY: No. |
| 21 | MS. REAVES: Okay, can you tell the Board when you issued |
| 22 | the Notice of Violation and the basis for that violation? |
| 23 | MR. CALLOWAY: The NOV was mailed December 20th, |
| 24 | 2023 {SIC} and the basis of the violation had three (3) components, |
| 25 | essentially. The primary component was citing the Use Matrix, which is |

| 1 | Section 4.3.1 of the Unified Development Ordinance. That is the portion of |
|----|--|
| 2 | the Ordinance which tells us, the Planners or the Administrators of the |
| 3 | Development Ordinance, what uses are permitted in what zoning district. |
| 4 | MS. REAVES: Is that the table that you referenced earlier? |
| 5 | MR. CALLOWAY: Yes, we reference it in our report to the |
| 6 | Board. |
| 7 | MS. REAVES: Okay, thank you for that. |
| 8 | MS. REAVES: Oliver, if you |
| 9 | could turn to Exhibit #9, that should be on your |
| 10 | PDF page "77". Okay, and if you scroll down |
| 11 | one (1). |
| 12 | MS. REAVES: Mr. Calloway, can you tell the Board what |
| 13 | this Exhibit #9 is? |
| 14 | MR. CALLOWAY: Yes, so this front page, this is |
| 15 | essentially, the preface matter for the Zoning Use Matrix and this is giving |
| 16 | us a lead-in to the Use Matrix, giving us some definitions of some terms |
| 17 | and if Mr. Bass can scroll down, we also get introduced into Use |
| 18 | Categories, which gets us some direction if there is any interpretation |
| 19 | required. And this section that Mr. Bass is showing now, it's .6 and is |
| 20 | highlighted and that is describing the process in which we encounter |
| 21 | Unlisted Uses in the Use Matrix. |
| 22 | MS. REAVES: And is the Use Matrix at the beginning of this |
| 23 | blue area at the bottom of the page? |
| 24 | MR. CALLOWAY: Yes, Ma'am. |
| 25 | MS. REAVES: And does that continue over to PDF page |

| 1 | 90? 91? Use PDF page 91? |
|----|---|
| 2 | MS. REAVES: Go back up one (1). |
| 3 | MS. REAVES: Is this all a part of that Matrix Table? |
| 4 | MR. CALLOWAY: Yes, this page, in particular, is the |
| 5 | capsum to the Use Matrix, because this page is regarding the Rock Creek |
| 6 | Consent Area. The regular Matrix ends on the page above that. |
| 7 | MS. REAVES: Will you go up a page |
| 8 | above that, Mr. Bass? |
| 9 | MS. REAVES: Is this the end of the Matrix Use Tables? |
| 10 | MR. CALLOWAY: Yes, Ma'am. |
| 11 | MS. REAVES: And is this part of the Guilford County |
| 12 | Ordinance? |
| 13 | MR. CALLOWAY: Yes, Ma'am. |
| 14 | MS. REAVES: At this time, Honorable |
| 15 | Board, we ask that Exhibit #9 be admitted into |
| 16 | Evidence under Judicial Notice, if there are no |
| 17 | objections. |
| 18 | MR. EKLAN: No objections. |
| 19 | MR. JOHNSON: We accept it into |
| 20 | Evidence. |
| 21 | MS. MILLER: We will accept it into |
| 22 | Evidence. |
| 23 | MS. REAVES: Thank you so much, |
| 24 | Madam Chair. |

| 1 | MS. REAVES: So, you were telling the Board about 4.3.1, |
|----|---|
| 2 | about the violations. Can you tell us what part of the Use Matrix let you to |
| 3 | the violation identified? |
| 4 | MR. CALLOWAY: Yes, Ma'am. So, the particular character |
| 5 | of the business was most similar to a Recycling Facility or a Junk Salvage |
| 6 | Yard. And so, those uses, which this is most similar to fall narrowly within |
| 7 | the Industrial zoning districts as indicated by the "Ps" in the far that are |
| 8 | highlighted in the far-right column. The "P" means is a use by right, and |
| 9 | anywhere we don't see a letter, indicates to us that it is not allowed in the |
| 10 | zoning district, whatsoever. |
| 11 | MS. REAVES: So, according to the Use Matrix, Recycling |
| 12 | Facilities, outdoors, are not permitted on Agricultural designations, is that |
| 13 | correct? |
| 14 | MR. CALLOWAY: Yes, Ma'am. |
| 15 | MR. ELKAN: Objection. |
| 16 | MS. REAVES: Okay. |
| 17 | MS. REAVES: And Oliver will you scroll |
| 18 | down to the bottom of the page above that? |
| 19 | MS. REAVES: Under Waste Related Uses in that Matrix, it's |
| 20 | not highlighted, but is there a section for Junk Salvage Yard? |
| 21 | MR. CALLOWAY: Yes, Ma'am, |
| 22 | MS. REAVES: And where is the only designation you can |
| 23 | run a Junk or a Salvage Yard? |
| 24 | MR. CALLOWAY: Heavy Industrial zoning districts, |
| 25 | Ma'am. |

| 1 | MS. REAVES: Is there any such permitted use in |
|----|--|
| 2 | Agricultural zone? |
| 3 | MR. CALLOWAY: No, Ma'am. |
| 4 | MS. REAVES: Okay. So, was this part of the basis for |
| 5 | issuing the Notice of Violation? |
| 6 | MR. CALLOWAY: Yes, Ma'am. |
| 7 | MS. REAVES: And under what other part of the Ordinance |
| 8 | did you issue a Notice of Violation? |
| 9 | MR. CALLOWAY: Section 10.03.811 Failure to Comply |
| 10 | with Ordinance, Term or Conditions of approval. |
| 11 | MS. REAVES: Oliver, if you could |
| 12 | please go to PDF page 17. That would be it right |
| 13 | there (indicating). |
| 14 | MS. REAVES: Mr. Calloway, this was part of well, |
| 15 | actually, we're going to have to go back. |
| 16 | MS. REAVES: If you could go to PEF |
| 17 | page 14 I apologize it'll be listed as |
| 18 | Exhibit #5. Thank you so much. And if you'll |
| 19 | just scroll down one (1) |
| 20 | MS. REAVES: Mr. Calloway, can you tell me what this |
| 21 | proposed Exhibit #5 is? |
| 22 | MR. CALLOWAY: This is the letter that we received to |
| 23 | Appeal the Notice of Violation. |
| 24 | MS. REAVES: And who did you receive it from? |
| 25 | MR. CALLOWAY: Mr. Elkan. |

| 1 | MS. REAVES: And who is Mr. Elkan? |
|----|--|
| | |
| 2 | MR. CALLOWAY: Mr. Elkan is the attorney of the property |
| 3 | owner. |
| 4 | MS. REAVES: So, this is the Appeal submitted by Counsel |
| 5 | on behalf of Cardinal Metal, is that correct? |
| 6 | MR. CALLOWAY: Yes, Ma'am. |
| 7 | MS. REAVES: And Oliver, if you |
| 8 | would, scroll down to page 17. You can just |
| 9 | scroll down. Keep going. And one more. |
| 10 | MS. REAVES: And was your Notice of Violation attached to |
| 11 | the Appellant's Appeal letter? |
| 12 | MR. CALLOWAY: Yes, Ma'am. |
| 13 | MS. REAVES: As Exhibit #1? |
| 14 | MR. CALLOWAY: Yes, Ma'am. |
| 15 | MS. REAVES: Is this a true and accurate copy of your |
| 16 | Notice of Violation as attached. |
| 17 | MR. CALLOWAY: Yes, Ma'am. |
| 18 | MS. REAVES: Okay. And did you review it in preparation |
| 19 | for today's Hearing? |
| 20 | MR. CALLOWAY: Yes, Ma'am. |
| 21 | MS. REAVES: All right. If there are no |
| 22 | objections, I ask that Exhibit #5 be admitted into |
| 23 | evidence. Are there any objections? |
| 24 | MR. ELKAN: No objection. |
| 25 | MS. MILLER: Accepted. |

| 1 | MS. REAVES: Thank you, Madam Chair. |
|----|--|
| 2 | MR. JOHNSON: "Accepted" is what she |
| 3 | said. |
| 4 | MS. REAVES: Thank you so much, |
| 5 | Madam Chair. |
| 6 | MS. REAVES: Now, let's go to your Notice of Violation, |
| 7 | Mr. Calloway. In your Notice of Violation, is that where you are citing |
| 8 | Sections 10.03? |
| 9 | MR. CALLOWAY: Yes, Ma'am. |
| 10 | MS. REAVES: Okay, and so you gave us the violations for |
| 11 | 4.3.1 Tell us one (1) more time what the violations would be official |
| 12 | violations are. |
| 13 | MR. CALLOWAY: Section 10.03.8.1, "Any failure to |
| 14 | comply with a requirement or condition or limitation imposed by the |
| 15 | provisions of this Ordinance, or terms and conditions obtained from or |
| 16 | other Authorization granted pursuant to this Ordinance, shall constitute a |
| 17 | violation of this Ordinance." |
| 18 | MS. REAVES: Okay, what was the additional Section? |
| 19 | MR. CALLOWAY: Section 10.03.B.1, "Occupy and develop |
| 20 | or use any land or structure without first obtaining all appropriate permits |
| 21 | or development approvals in complying with such transient conditions." |
| 22 | MS. REAVES: And at the time you issued this Notice of |
| 23 | Violation, listed pursuant to 10.03.8.1, did the Appellant have |
| 24 | authorization to exceed the limitations imposed by the Ordinance.? |
| 25 | MR. CALLOWAY: No, Ma'am. |

| 1 | MS. REAVES: And at the time of the Notice of Violation, |
|----|--|
| 2 | under Section 10.03.B.1, did the appellant occupy or use any land or |
| 3 | structure without obtaining all the appropriate permits? |
| 4 | MR. CALLOWAY: Yes, Ma'am. |
| 5 | MS. REAVES: And how did they violate that? |
| 6 | MR. CALLOWAY: So, the first step is that in order to |
| 7 | occupy the land to the extent to which they would have they have |
| 8 | now the property would need to be zoned HI, at a minimum, to allow it |
| 9 | And then on top of that, because of the improvements on the property they |
| 10 | would require a site plan approval and then building permits. |
| 11 | MS. REAVES: Okay, and you do not have those applications |
| 12 | for permits or site plans of record? |
| 13 | MR. CALLOWAY: No, Ma'am. |
| 14 | MS. REAVES: At the time of the Notice of Violation in your |
| 15 | file? Let me be clear clarify |
| 16 | MR. CALLOWAY: That is correct, Ma'am. |
| 17 | MS. REAVES: Okay. Is there if we |
| 18 | could go back, Mr. Bass, to the first page of |
| 19 | Exhibit #5, which is going to be your PDF page |
| 20 | 15. Go back two (2) more pages, two (2) more |
| 21 | slides. |
| 22 | MS. REAVES: On this Notice of Appeal that was provided |
| 23 | to the Department, did you read the three (3) grounds for Appeal that were |
| 24 | presented in this letter by Appellant? |
| 25 | MR. CALLOWAY: Yes, Ma'am. |

| 1 | MS. REAVES: Can you just tell us what the first the first |
|----|---|
| 2 | basis is there? |
| 3 | MR. CALLOWAY: Would you like me to read the |
| 4 | entire statement? |
| 5 | MS. REAVES: No, you can just read the main caption, right |
| 6 | there, I think the rest speaks for itself and everybody the Board has a |
| 7 | copy. |
| 8 | MR. CALLOWAY: Yes, Ma'am. "1) Floating Zoning: |
| 9 | Representations and reliance, thereon" |
| 10 | MS. REAVES: What was your understanding of that defense, |
| 11 | that was presented or the basis for the Appeal, for that #1? |
| 12 | MR. CALLOWAY: It is a foreign concept to me. I am not |
| 13 | familiar with this term, "floating zoning". |
| 14 | MS. REAVES: But as part of that basis, what is the |
| 15 | representation here, alleged, by Cardinal Metals? |
| 16 | MR. CALLOWAY: The alleged representation is that |
| 17 | someone in staff had informed the property owner, prior to purchasing the |
| 18 | property, that there was a "floating zoning" on the property, to my |
| 19 | understanding. |
| 20 | MS. REAVES: Okay. Does it name who that person is? |
| 21 | MR. CALLOWAY: It refers to "staff". |
| 22 | MS. REAVES: Does it give a particular name? That was my |
| 23 | question. Does it give a staff name? |
| 24 | MR. CALLOWAY: I apologize. I'm not seeing one at the |
| 25 | moment. |

| 1 | MS. REAVES: Okay. We'll take that answer. And when did |
|----|---|
| 2 | you say this property was purchased. |
| 3 | MR. CALLOWAY: Early in 2022. |
| 4 | MS. REAVES: So, do you know of anything in Guilford |
| 5 | County that allows "floating zoning"? |
| 6 | MR. CALLOWAY: I've before this Appeal, I have never |
| 7 | heard of that concept. It is foreign to me. |
| 8 | MS. REAVES: Okay. Do you know whether or not that's the |
| 9 | same as "Conditional Use"? |
| 10 | MR. CALLOWAY: Absolutely not. |
| 11 | MS. REAVES: All right. And what are the what is the |
| 12 | basis for a "Conditional Use"? |
| 13 | MR. CALLOWAY: A Conditional Zoning? |
| 14 | MS. REAVES: Conditional Use, Conditional Zoning. |
| 15 | MR. CALLOWAY: A Conditional Zoning, so Conditional |
| 16 | Use and Conditional Zoning are separate things. The County's prior |
| 17 | Conditional Ordinance to Conditional Uses, since the update in 2020, we |
| 18 | have renamed all Conditional Districts from Conditional Use to |
| 19 | Conditional Zoning. A Conditional Zoning District would indicate that the |
| 20 | property owner, whoever it was at that time, could apply for the zoning and |
| 21 | place upon themselves, voluntarily, conditions agreed upon conditions |
| 22 | limiting their private property rights in order to have that zoning district, |
| 23 | which might limit their usage or development rights. |
| 24 | MS. REAVES: Okay. But that's done by application, is that |
| 25 | correct? |

| 1 | MR. CALLOWAY: Yes, that is a voluntary application. |
|----|---|
| 2 | MR. EKLAN: Objection to the form. |
| 3 | MS. REAVES: I'll rephrase the question. |
| 4 | MS. REAVES: How do you obtain a Conditional Use or |
| 5 | Conditional Zoning? |
| 6 | MR. CALLOWAY: The property owner must submit an |
| 7 | application a completed application and then after staff has prepared the |
| 8 | case, we present it in a Public Hearing, a Legislative Hearing, to the |
| 9 | Planning Board and the Planning Board ,within Guilford County, if |
| 10 | approved in the affirmative, with the super majority, 75% of the Board, |
| 11 | they are the final decision makers, however, if they approve without a |
| 12 | super majority, it is automatically put toward the Guilford County |
| 13 | Commissioners and they would have the final decision. If it's denied by |
| 14 | the Planning Board, it can be appealed to the Board of County |
| 15 | Commissioners, and they would have final authority. |
| 16 | MS. REAVES: So, that is a written application and not an |
| 17 | oral representation? |
| 18 | MR. CALLOWAY: Yes, Ma'am. We must receive a |
| 19 | completed application. |
| 20 | MS. REAVES: Thank you for that. The AG part of the |
| 21 | property, you kind-of already touched on that, but let's just clarify for the |
| 22 | Board. Is the AG part of the subject property suitable for any HI activity |
| 23 | that is currently being conducted on that property? |
| 24 | MR. ELKAN: Objection. Foundation. |

| 1 | MS. REAVES: I don't really understand |
|----|---|
| 2 | the objection on that, as far as foundation. |
| 3 | MR. ELKAN: It presupposes facts that are |
| 4 | not in testimony that he has testified to. |
| 5 | MS. REAVES: He's testifying to the use |
| 6 | of the property. It's the whole basis for the |
| 7 | Hearing. |
| 8 | MR. ELKAN: I won't engage with the |
| 9 | Counsel. I've noted my objection, for the record. |
| 10 | I think it's improper to argue. That's between |
| 11 | Counsels. |
| 12 | MS. REAVES: I can rephrase the |
| 13 | question. |
| 14 | MS. REAVES" Is any part of the Recycle business being |
| 15 | operated on the AG portion of the property? |
| 16 | MR. ELKAN: Objection. Vagueness. I |
| 17 | don't know what she's asking. That's why I'm |
| 18 | objecting. |
| 19 | MS. REAVES: I don't think the question |
| 20 | is vague, at all, I think its cut and dry |
| 21 | MR. ELKAN: By the way |
| 22 | MS. REAVES:if you pull of the |
| 23 | HI |

| 1 | MR. ELKAN: By way of explanation, the |
|----|---|
| 2 | past use of the property was for Maintenance and |
| 3 | for diesel trucks, et cetera |
| 4 | MS. REAVES: Objection to him |
| 5 | testifying. Your Honor, you can't testify. |
| 6 | MR. ELKAN: It's so the issue the |
| 7 | basis for my objection is |
| 8 | MS. MILLER: Just a moment, let's pause |
| 9 | for just a minute, please. |
| 10 | (Thereupon, the Board members were speaking among themselves |
| 11 | off the record) |
| 12 | MS. MILLER: Thank you, you may |
| 13 | continue, Mr. Elkan. |
| 14 | MS. REAVES: You can go ahead and answer my question, if |
| 15 | any of the HI activity or recycling junk yard metal recycling of a junk |
| 16 | yard, spilling onto operating in the AG section of the property? |
| 17 | MR. ELKAN: Objection. |
| 18 | MS. MILLER: I'm sorry, Ms. Reaves, |
| 19 | whenever we paused, Mr. Elkan was objecting. |
| 20 | MR. ELKAN: Yes, Ma'am. I think she |
| 21 | can ask him what activities were occurring |
| 22 | on that he observed, were occurring on |
| 23 | different portions of the property. What I don't |
| 24 | think she can ask him, is what recycling activities |
| 25 | were occurring on the AG portion of the property |

| 1 | that requires him to determine what a recycling |
|----|---|
| 2 | activity is, et cetera, et cetera, So, I think he can, |
| 3 | you know, who, what, when, why, where and |
| 4 | how, it's the leading aspect of the question that is |
| 5 | objectionable and I'd like it to be corrected. |
| 6 | MS. REAVES: It's the same thing. |
| 7 | MS. REAVES: Can you tell the Board what activities were |
| 8 | unlawfully occurring on the AG portion of the property. |
| 9 | MR. ELKAN: Objection. Same grounds. |
| 10 | MS. REAVES: I'll strike the |
| 11 | "unlawfully" Your Honor, there's no other |
| 12 | way to ask this, except to say okay. |
| 13 | MS. REAVES: What actions were occurring on the |
| 14 | AG portion of the property? |
| 15 | MR. CALLOWAY: Yes, Ma'am. Mr. Bass, can you please |
| 16 | go to page 8? |
| 17 | MR. EKLAN: I'd object as non- |
| 18 | responsive. |
| 19 | MR. CALLOWAY: I have a response and it is illustrated |
| 20 | with this photo I'm going to show. |
| 21 | MS. REAVES: So, let me so then, let me lay the |
| 22 | foundation. If the Board and Mr. Bass could turn to Exhibit #2, which is on |
| 23 | page PDF page 6, for the Board, that's your page 5, and it says, "Exhibit |
| 24 | #2". |

| 1 | MS. REAVES: And if you could go to the |
|----|---|
| 2 | next set of photos. |
| 3 | MS. REAVES: Mr. Calloway, can you tell the Board what |
| 4 | this set of photos for Exhibit #2, constitutes? |
| 5 | MR. CALLOWAY: Yes. So, Mr. Bass can continue for the |
| 6 | next few pages. These are the photos that we myself and Ms. Graybeal |
| 7 | took when we were on the site during that noted trip, where we had a GPS |
| 8 | and we were able to find the boundaries of the HI zoning district. Mr. Bass |
| 9 | will you go to the next page, please? |
| 10 | MS. REAVES: Can you tell the Board the date that you took |
| 11 | these photos? |
| 12 | MR. CALLOWAY: October 11, 2022. |
| 13 | MS. REAVES: All of the photos were taken on October 11th, |
| 14 | for the Exhibit? |
| 15 | MR. CALLOWAY: No, no. So, the first three (3) photos |
| 16 | were taken from the right-of-way |
| 17 | MS. REAVES: Just tell the date that they were taken, please. |
| 18 | MR. CALLOWAY: August 24th, 2022. |
| 19 | MS. REAVES: And what about the next set of photos? |
| 20 | MR. CALLOWAY: They were taken October 11th, 2022. |
| 21 | MS. REAVES: And did you gather these in the normal |
| 22 | course of business? |
| 23 | MR. CALLOWAY: Yes. |
| 24 | MS_REAVES: And did you take them yourself? |

| 1 | MR. CALLOWAY: The August photos, I took them by |
|----|---|
| 2 | myself. |
| 3 | MS. REAVES: Okay, and what about the October 11th, |
| 4 | photos? |
| 5 | MR. CALLOWAY: I was accompanied by Ms. Graybeal. |
| 6 | MS. REAVES: Okay, did you take these photos or see her |
| 7 | take the photos? |
| 8 | MR. CALLOWAY: Yes, Ma'am. |
| 9 | MS. REAVES: And so you have personal knowledge of the |
| 10 | photos taken on October 11 th ? |
| 11 | MR. CALLOWAY: Yes, Ma'am |
| 12 | MS. REAVES: Okay. And did you review them in |
| 13 | preparation for today's Hearing? |
| 14 | MR. CALLOWAY: Yes, Ma'am. |
| 15 | MS. REAVES: If there are no objections, |
| 16 | I ask that the proposed Exhibit #2, be admitted |
| 17 | into evidence. If there are no objections. |
| 18 | MR. ELKAN: No. |
| 19 | MS. MILLER: Seeing none, we will |
| 20 | accept. |
| 21 | MS. REAVES: Thank you, Madam Chair |
| 22 | MS. REAVES: Okay. You were going to tell the Board |
| 23 | what activities were occurring on the AG portion of the subject property. |
| 24 | MR. CALLOWAY: Yes, Ma'am. With metes and bounds |
| 25 | and the application of the Kogo software system, we were able to get the |

| 1 | coordinates and were able to put those coordinates into a very, very precise |
|----|--|
| 2 | GPS unit, and with that GPS unit I was able to find the exact boundaries of |
| 3 | that HI zoning district. In our packets, we can see it in that longer photo, |
| 4 | there is a |
| 5 | MS. REAVES: What page is that on? |
| 6 | MR. CALLOWAY: in our packet it is number 8 |
| 7 | MR. ELKAN: I will object on the basis of |
| 8 | lack of foundation, as to his testimony as to the |
| 9 | metes and bounds and placing that on the ground. |
| 10 | MS. REAVES: Madam Chair, he |
| 11 | allowed the Exhibits to come in, He's already |
| 12 | testified to the metes and bounds being done |
| 13 | using their software out there. Again, it's public |
| 14 | information that is in the record and is based on |
| 15 | the 1970 letter that is already in the record. |
| 16 | MR. ELKAN: I would state that the |
| 17 | location of the metes and bounds, as he has |
| 18 | located it on the property and she's attempting to |
| 19 | testify, lacks foundation. I want to maintain that |
| 20 | objection. |
| 21 | MS. REAVES: I stay with what I |
| 22 | reported to the Board I mean, what I just |
| 23 | stated to the Board. It's already in Evidence. |
| 24 | MR. ELKAN: There is nothing in |

| 1 | Evidence regarding the metes and bounds, that's |
|----|--|
| 2 | laid out on the property. You have pictures that's |
| 3 | in Evidence. There was- |
| 4 | MS. REAVES: You have a letter that's in |
| 5 | Evidence. |
| 6 | MR. MASON: The Chair has already |
| 7 | ruled on this objection. The Chair has already |
| 8 | ruled on this objection the objection to placing |
| 9 | the metes and bounds on the schematic of the |
| 10 | property. |
| 11 | MR. ELKAN: Well, I |
| 12 | MR. MASON: The Chair ruled on the |
| 13 | objection. |
| 14 | MR. ELKAN: I do not recall that. Where |
| 15 | there was |
| 16 | MS. MILLER: I apologize. My voice is |
| 17 | somewhat low. Overruled. |
| 18 | MR. CALLOWAY: So, that larger photo, if turned right-side- |
| 19 | up, and I understand it would be difficult for you to see it like that, but in |
| 20 | front of you, you have it. There is a block-like structure and a pile of |
| 21 | debris. The northeastern corner the upper boundary of the HI zoning |
| 22 | district, square in the middle of that debris pile. And so, everything outside |
| 23 | of that, is in the AG zoning district. So, the majority of the actual metal |
| 24 | crushing and storage of these the equipment and the materials, was in |
| 25 | the AG zoning district. |

| 1 | MS. REAVES: What are we looking at in the picture below |
|----|--|
| 2 | that? Just a different point of view? |
| 3 | MR. CALLOWAY: Yes, that's looking in towards the |
| 4 | property going to the east. |
| 5 | MS. REAVES: Okay, were there any other areas identified in |
| 6 | your photos as to what activity is being conducted on the AG section of the |
| 7 | property? |
| 8 | MR. CALLOWAY: In these photos from the site visit, no. |
| 9 | However, north of the Heavy Industrial zoning portion of the property, |
| 10 | there is single-family residential use. There is a house on the property. At |
| 11 | least, one (1) house. |
| 12 | MS. REAVES: And how is that relevant to what you're |
| 13 | testifying here today? |
| 14 | MR. CALLOWAY: I'm answer the question on what are the |
| 15 | uses in an AG zoning district. |
| 16 | MS. REAVES: Okay. Thank you for clarifying that. So, let's |
| 17 | go back to the Notice of Violation. That is on page 16 through 18. Sorry |
| 18 | That's not where I'm at I want to go to the Appeal. I apologize, which is |
| 19 | on page 13. It starts on page 13. |
| 20 | You were going over the three (3) items that were noted by Counsel |
| 21 | and you talked about the focus on Conditional Use. Can you talk to the |
| 22 | Board about continuation excuse me STRIKE THAT – |
| 23 | About the second defense here? |
| 24 | MR. CALLOWAY: Yes, continuation of prior conforming |
| 25 | use, AG one (1) family occupation or prior non-nonconforming use. |

| 1 | MS. REAVES: And is that a crime in this matter, to avoid a |
|----|--|
| 2 | Notice of Violation? |
| 3 | MR. CALLOWAY: No. So, there are two (2) types of non- |
| 4 | conforming use, when it comes to uses. There are legal non-conforming |
| 5 | use and illegal non-conforming use. In reference to a legal non-conforming |
| 6 | use, which is known as "Grandfathered" use, that would be a use that |
| 7 | might have existed before zoning was applied to a property, and in the |
| 8 | instance of a legal non-conforming use, it is allowed to continue unless it is |
| 9 | ceased for twelve (12) months, at which point, that non-conforming use |
| 10 | cannot come back, but it could not get expanded. And then, illegal non- |
| 11 | conforming use, if someone started doing something illegally and it is in a |
| 12 | district in which it was not permitted, after the application of a zoning |
| 13 | district, and so there is no basis for the continuation or expansion of an |
| 14 | illegal non-conforming use. |
| 15 | MS. REAVES: And as to the third defense here, for the |
| 16 | Appeal. |
| 17 | MR. CALLOWAY: Conforming Use, so can I read |
| 18 | MS. REAVES: Sure. |
| 19 | MR. CALLOWAY:the next part? Because I think it will |
| 20 | be easier for me to talk about it. Guilford County is estopped from and may |
| 21 | not otherwise enforce the interview against Cardinal Metals, because |
| 22 | among other things, Cardinal's operations on the property are in accord |
| 23 | with respect that applicable HI and AG land use restrictions and |
| 24 | requirements of the UDO, under the circumstances. |
| 25 | MS_REAVES: Is that correct? |

| 1 | MR. CALLOWAY: No. |
|----|---|
| 2 | MS. REAVES: Why not? |
| 3 | MR. CALLOWAY: As illustrated by peridium of the Use |
| 4 | Matrix, the extension of Heavy Industrial use into an AG zoning district is |
| 5 | not permitted. So, it would not be conforming to the UDO restrictions or |
| 6 | requirements. |
| 7 | MS. REAVES: All right. Is there anything you would like to |
| 8 | tell the Board anything else about the violations on the property? |
| 9 | Anything you didn't elaborate on, already? |
| 10 | MR. CALLOWAY: No, Ma'am. |
| 11 | MS. REAVES: Mr. Bass, if you |
| 12 | could go to PDF page 21, for the Counsel, that |
| 13 | would be your page 20. |
| 14 | MS. REAVES: Mr. Calloway, can you tell the Board what |
| 15 | this proposed Exhibit #6 is? |
| 16 | MR. CALLOWAY: This is a business report from the North |
| 17 | Carolina Secretary of State. What it details is |
| 18 | MS. REAVES: Did you collect this document in the normal |
| 19 | course of business? |
| 20 | MR. CALLOWAY: Yes, Ma'am. |
| 21 | MS. REAVES: Why? |
| 22 | MR. CALLOWAY: Because central to this case is the |
| 23 | operation of a commercial entity and whenever we are getting these cases, |
| 24 | regarding commercial activities at entities, we collect this document from |

| 1 | the Secretary of State to ensure that we are working with registered or |
|----|---|
| 2 | managing members of the LLC. |
| 3 | MS. REAVES: Okay, and who was this report pulled for? |
| 4 | MR. CALLOWAY: This is for Cardinal Metals. |
| 5 | MS. REAVES: And do you remember when you pulled it? |
| 6 | MR. CALLOWAY: February 2 nd , 2023. |
| 7 | MS. REAVES: And did you verify that that was the business |
| 8 | being operated on the property? |
| 9 | MR. CALLOWAY: Yes, Ma'am. |
| 10 | MS. REAVES: And who is the managing member? |
| 11 | MR. CALLOWAY: The managing member is Randall L. |
| 12 | Baisden. |
| 13 | MS. REAVES: And is he related to the owner of the |
| 14 | property? |
| 15 | MR. CALLOWAY: Yes, Ma'am. |
| 16 | MS. REAVES: And who is the owner of the property? |
| 17 | MR. CALLOWAY: Heather Baisden. |
| 18 | MS. REAVES: All right. Madam Chair, if |
| 19 | there are no objections we ask that Exhibit #6 be |
| 20 | admitted into Evidence, just to determine the |
| 21 | name of the business. |
| 22 | MS. MILLER: Admitted. |
| 23 | MR. ELKAN: No objection. |
| 24 | MS. REAVES: Mr. Bass, would you turn |

| 1 | to Exhibit #4, which is on your PDF page 12, for |
|----|--|
| 2 | the Council, it is page 11, BATES page. |
| 3 | MS. REAVES: Mr. Caloway, can you tell the Board what |
| 4 | this Exhibit #4 is? |
| 5 | MR. CALLOWAY: Yes, Ma'am, this is a map of |
| 6 | illustrating zoning at the subject property and the surrounding area. |
| 7 | MS. REAVES: And where I such a property what parcel |
| 8 | is illustrated on this map? |
| 9 | MR. CALLOWAY: It is parcel #144107, it is the parcel that |
| 10 | is hatched. |
| 11 | MS. REAVES: And did you collect this in the normal course |
| 12 | of business? |
| 13 | MR. CALLOWAY: Yes, Ma'am. |
| 14 | MS. REAVES: And when did you pull this zoning map and |
| 15 | from where? |
| 16 | MR. CALLOWAY: We collected this prior to the it was |
| 17 | given to us by GIS, during the preparation for this case in the proceeding |
| 18 | months. |
| 19 | MS. REAVES: And you said the "proceeding months", was |
| 20 | this prior to or after the Notice of Violation? |
| 21 | MR. CALLOWAY: This was after the Notice of Violation. |
| 22 | We asked whenever we know that we have a case, we inform GIS to |
| 23 | provide for us several maps, and so, we were given this map as soon as we |
| 24 | knew that this Hearing would have been scheduled. |
| 25 | MS. REAVES: And is this public information? |

| 1 | MR. CALLOWAY: Yes, Ma'am. |
|----|---|
| 2 | MS. REAVES: And what do you intend to do show on this? |
| 3 | MR. CALLOWAY: We are showing the boundaries of the H |
| 4 | zoning district, as well as the residential RS-40 district to the south and the |
| 5 | AG zoning district to the north and the east, abutting this property. |
| 6 | MS. REAVES: And is this the actual boundaries, or just a |
| 7 | representation? |
| 8 | MR. CALLOWAY: This is this I'm not sure. So, when |
| 9 | we get documents from GIS, there is an error that is conveyed, inherently, |
| 10 | because the – our project submissions are going off the best information |
| 11 | that we have, and so, there it's never going to be as precise as actually |
| 12 | having the metes and bounds and using GPS or surveyors to go find |
| 13 | locations. |
| 14 | MS. REAVES: So, I'll renew my questions, is it a |
| 15 | representation? |
| 16 | MR. CALLOWAY: Yes, Ma'am. It's as accurate of a |
| 17 | representation as our GIS Department could deliver. |
| 18 | MS. REAVES: And is this a public document? |
| 19 | MR. CALLOWAY: Yes, Ma'am. |
| 20 | MS. REAVES: If there are no |
| 21 | objections, I ask that Exhibit #4, be entered into |
| 22 | Evidence. |
| 23 | MR. ELKAN: I object |
| 24 | MS. REAVES: Not for the truth of |

| 1 | the matter, just for representation of the shape of |
|----|--|
| 2 | the property. If there are no objections. |
| 3 | MR. ELKAN: I would, just to |
| 4 | clarify for the record, I object to the admission of |
| 5 | the Exhibit to show to accurately depict the |
| 6 | different zoned portions of the property, which I |
| 7 | believe the testimony lacks foundation to show |
| 8 | that. I do not object to the admission of the |
| 9 | document to show that that is what the Zoning |
| 10 | folks received from the GIS folks of the County. |
| 11 | MS. REAVES: No objection to |
| 12 | that. |
| 13 | MS. MILLER: Admitted, as |
| 14 | stated. |
| 15 | MS. REAVES: Madam Chairman, |
| 16 | as to Exhibit #10, that's on page 91, if there are |
| 17 | no objections, I'm not going to have my client |
| 18 | testify to this. I ask Exhibit #10, be admitted into |
| 19 | Evidence, as a public document with the Register |
| 20 | of Deeds, just to show ownership of the property. |
| 21 | If there are no objections. |
| 22 | MS. MILLER: Admitted. |
| 23 | MS. REAVES: Thank you. |

| 1 | MS. REAVES: Mr. Calloway, is there anything else that you |
|----|--|
| 2 | would like to tell the Board about this violation the Notice of Violation? |
| 3 | MR. CALLOWAY: No, Ma'am. |
| 4 | MS. REAVES: Those are my questions of |
| 5 | Mr. Calloway. I render him for Cross, to Mr. |
| 6 | Elkan. |
| 7 | |
| 8 | CROSS EXAMINATION |
| 9 | MR. ELKAN: Madam Chair, are you |
| 10 | ready to proceed? |
| 11 | MS. MILLER: Can everyone still hear |
| 12 | Mr. Elkan? |
| 13 | MR. ELKAN: Mr. Calloway, did you discuss a "floating |
| 14 | zoning" issue with Mr. Bass, at all? |
| 15 | MR. CALLOWAY: Whenever received the Appeal, |
| 16 | no document that comes in to us is cached to one (1) person. We review |
| 17 | everything as staff, and so, whenever the Appeal came in, we looked it |
| 18 | over at staff meetings and things and we discussed the claim of "floating |
| 19 | zoning". So, after we received the letter, I did have discussions with Mr. |
| 20 | Bass and the rest of the staff about that subject. |
| 21 | MR. ELKAN: Did Mr. Bass tell you that he had discussions |
| 22 | with Mr. Baisden regarding the zoning on the property, prior to |
| 23 | Mr. Baisden purchasing the property? |
| 24 | MR. CALLOWAY: Yes. |

| 1 | MR. ELKAN: And did he tell you that those discussions |
|----|---|
| 2 | involved the term, "floating zoning"? |
| 3 | MR. CALLOWAY: No. |
| 4 | MR. ELKAN: Did he tell you that Mr. Baisden inquired as |
| 5 | to whether his Auto Salvage and Recycling operation would be allowed on |
| 6 | the property? |
| 7 | MR. CALLOWAY: I do not recall. |
| 8 | MR. ELKAN: Do you recall that Mr. Bass had informed Mr. |
| 9 | Baisden that, in fact, his Auto Salvage and Recycling operation that he had |
| 10 | planned, would be allowed in a portion of the property? |
| 11 | MR. CALLOWAY: No, Sir. |
| 12 | MR. ELKAN: You don't recall, is that correct? |
| 13 | MS. REAVES: Objection, asked and |
| 14 | answered. |
| 15 | MS. MILLER: Sustained. |
| 16 | MR. ELKAN: Are you aware that the use of property for |
| 17 | many decades was as a Diesel Truck Repair, Salvage and Recycling |
| 18 | operation? |
| 19 | MR. CALLOWAY: That is not correct. That is not the right |
| 20 | way to state it. To the best of my knowledge, the use was Diesel, Diesel |
| 21 | Repair, i.e., I'm not quite certain they would have the extension of the Junk |
| 22 | Salvage Yard, if that's the lead-in, because I think that would be that |
| 23 | would not be accurate. |

| 1 | MR. ELKAN: You are aware that, for decades, the operation |
|----|---|
| 2 | on the property, including the AG portion of the property, included Diesel |
| 3 | Truck Repair? |
| 4 | MR. CALLOWAY: No. |
| 5 | MR. ELKAN: You agree that there was Diesel Truck Repair |
| 6 | operations on the five (5) acre property, is that correct? |
| 7 | MS. REAVES: Objection, asked and |
| 8 | answered. |
| 9 | MR. ELKAN: I'm trying to clarify. |
| 10 | MS. MILLER: Overruled. |
| 11 | MR. ELKAN: Did you hear my question, the way I asked it? |
| 12 | MR. CALLOWAY: I am okay to answer it. We have no |
| 13 | record of the prior owner of the property that had the diesel operation |
| 14 | the Diesel Repair operation operating outside the HI zone boundary. |
| 15 | MR. ELKAN: Are you aware that there are buildings on the |
| 16 | property that can accommodate diesel truck repair, that are located outside |
| 17 | the HI portion of the property, correct? |
| 18 | MS. REAVES: Objection, speculation as |
| 19 | to what they can hold. |
| 20 | MS. MILLER: Sustained. |
| 21 | MR. ELKAN: You are aware that there are garage buildings |
| 22 | on the property, that are located outside the HI portion of the property? |
| 23 | MR. CALLOWAY: I am not aware of when they were |
| 24 | constructed. I know they exist now. |

| 1 | MR. ELKAN: Did you investigate what the uses of the |
|----|--|
| 2 | property were, prior to issuance of the NOV? |
| 3 | MR. CALLOWAY: Yes, and we found that the previous |
| 4 | owners had a diesel repair operation on the property. We have no |
| 5 | indication no record that that operation extended beyond the HI zoned |
| 6 | district. |
| 7 | MR. ELKAN: The garage buildings that are located outside |
| 8 | the HI zoning district are not an indication that the diesel repair operations |
| 9 | occurred outside of the HI zoning? |
| 10 | MR. CALLOWAY: No. |
| 11 | MR. ELKAN: I'm just going to pass out |
| 12 | what has been marked as Defendant's Exhibit #1 |
| 13 | MR. ELKAN: Mr. Calloway, please take the time to |
| 14 | familiarize yourself with that Exhibit. |
| 15 | MR. ELKAN: May I approach? |
| 16 | (Thereupon, Mr. Elkan presented documents to the Board |
| 17 | members for their review) |
| 18 | MR. ELKAN: Mr. Calloway, I have handed you what has |
| 19 | been marked "Defendant's Exhibit #1. I will represent to the Board and to |
| 20 | you that this packet of documents were requested by my law firm, from |
| 21 | EDR Aerial Photos and were received from EDR and are, as indicated by |
| 22 | EDR, depictions of aerial photos and if you turn to page 2, it indicates the |
| 23 | aerial photo date and year and corresponding photo. |
| 24 | MS. REAVES: Madam Chair, I'm going |

| 1 | to object to the introduction of this document for |
|----|--|
| 2 | the truth of the matter. EDR is not here to testify. |
| 3 | Lack of foundation. I would not object as to the |
| 4 | shape of the property. |
| 5 | MR. ELKAN: That's fine. I'm going to |
| 6 | move to admit it, on the basis of my testimony |
| 7 | that this was ordered from EDR, that EDR |
| 8 | provided the documents' information indicating |
| 9 | that these photos are true and accurate depictions |
| 10 | of aerial photography of the property on the dates |
| 11 | indicated. |
| 12 | MS. REAVES: And I would object of the |
| 13 | basis of hearsay and that the attorney is not a |
| 14 | witness and he can't lay his own foundation, for |
| 15 | EDR. |
| 16 | MS. MILLER: Sustained. |
| 17 | MR. ELKAN: I would ask that the Board |
| 18 | take judicial notice of the Exhibit, in the |
| 19 | alternative. |
| 20 | MS. REAVES: Under judicial notice |
| 21 | under what? Under what basis? |
| 22 | MR. ELKAN: They have the |
| 23 | authority they have discretion to take judicial |
| 24 | notice of the Facts that are of public record. |
| | |

| 1 | MS. REAVES: EDR is not a public entity |
|----|---|
| 2 | and it is also not a source whose accuracy |
| 3 | cannot reasonably be questioned. |
| 4 | MR. ELKAN: I'll make it easy for you. |
| 5 | They go I'll try I mean, I will make a |
| 6 | proffer that is regardless of your Evidentiary |
| 7 | Rule, so I don't want to argue with Counsel |
| 8 | for the Board, but |
| 9 | MR. MASON: I think she ruled. |
| 10 | MR. ELKAN: Did she? |
| 11 | MR. MASON: She did. |
| 12 | MS. MILLER: I apologize again. I did say |
| 13 | that her objection was sustained. |
| 14 | MR. ELKAN: That's fine. Then, I would |
| 15 | like the Board's permission to make a proffer of |
| 16 | evidence and question the witness regarding the |
| 17 | document. |
| 18 | MS. MILLER: Okay, go ahead. |
| 19 | MR. ELKAN: So, Mr. Calloway, I bring your attention to the |
| 20 | aerial photos and if you flip through in reverse chronological order, and |
| 21 | I believe you testified that the HI zoning was approved in 1970, is that |
| 22 | correct? |
| 23 | MR. CALLOWAY: Yes, Sir. |
| 24 | MR. ELKAN: So, if you would, please turn to the page |
| 25 | indicating the aerial photo of 1970. |

| 1 | MS. REAVES: Your Honor, the |
|----|---|
| 2 | document has not been admitted into Evidence |
| 3 | and because that has been that objection was |
| 4 | sustained, my client can't testify to it. I'm going |
| 5 | to object to any reference to the documents, at |
| 6 | all. |
| 7 | MR. ELKAN: May I explain what I'm |
| 8 | intending to do in the request to the Board? |
| 9 | MS. MILLER: Does this have to do with |
| 10 | the shape of the property, which she did not |
| 11 | object to? |
| 12 | MR. ELKAN: It has to do with the use of |
| 13 | the property as shown, and the extent of the use |
| 14 | of the property as shown in the aerial |
| 15 | photographs and what I'm trying to do, for the |
| 16 | record on Appeal, is proffer evidence despite the |
| 17 | objection, so when you don't have a jury and you |
| 18 | just have folks like yourselves, that are making |
| 19 | determinations as if it was a bench trial, you |
| 20 | make an offer of evidence to preserve the matter |
| 21 | for them. That is what I'm attempting to do. |
| 22 | MR. JOHNSON: He's trying to establish |
| 23 | that it has a history of being something that |
| 24 | does not |

| 1 | MS. MILLER: Do you want to enter this |
|----|--|
| 2 | as evidence? |
| 3 | MR. JOHNSON: No. |
| 4 | MR. MASON: Madam Chair, may I make |
| 5 | an inquiry of Counsel? |
| 6 | MS. MILLER: Of course. |
| 7 | MR. MASON: Are you just trying to |
| 8 | ensure that this Defense Exhibit #1 is preserved |
| 9 | in the event of an Appeal, so that you can show |
| 10 | what was excluded? Is that the intent? |
| 11 | MS. ELKAN: The intent is what his |
| 12 | testimony would have been, so that we all don't |
| 13 | have to come back. It's the Board's prerogative, |
| 14 | that is my intent, is to and I'm not going to go |
| 15 | on and on, I'm going to be briefly ask questions |
| 16 | of the witness about the that the Exhibit is |
| 17 | preserved, I grant you that. The request is to |
| 18 | question the witness. |
| 19 | MR. MASON: Madam Chair, what I |
| 20 | would advise the Board is this, he can ask |
| 21 | questions of this witness. If they are |
| 22 | objectionable, Counsel for the Planning |
| 23 | Department can object and the Board can rule at |
| 24 | that point. Not knowing what his questions may |
| 25 | be, we can't pre-judge that. |

| 1 | MR. ELKAN: And again, I'm trying to |
|----|--|
| 2 | make things reasonable in terms of proceeding |
| 3 | here, and my last question would be that all I'm |
| 4 | asking about is what the photographs show and |
| 5 | the use of the property. So that's the extent of |
| 6 | what I'm asking now. |
| 7 | MR. MASON: Madam Chair, I think he'll |
| 8 | just need to ask his questions and if they're |
| 9 | objectionable, there will be an objection, and we |
| 10 | deal with them that way. That would be my |
| 11 | suggestion to the Board. |
| 12 | MS. MLLER: This Counsel has already |
| 13 | objected to this being entered, so how can we |
| 14 | allow him to ask questions based on the |
| 15 | document that we haven't entered into Evidence? |
| 16 | How do we do that? |
| 17 | MR. MASON: Given that we don't know |
| 18 | what the questions are going to be yet, I can't |
| 19 | say. |
| 20 | MS. MILLER: Okay. Please proceed. |
| 21 | MR. ELKAN: Thank you, Madam Chair. |
| 22 | Thank you, Counsel. |
| 23 | MR. ELKAN: So, I was asking you please, look with me at |
| 24 | the photograph aerial photograph of 1970. Mr. Calloway, do you see |
| 25 | that? |

| 1 | MR. CALLOWAY: Yes, Sir. |
|----|---|
| 2 | MR. ELKAN: And I would ask you to describe, in your own |
| 3 | words, what that depiction's of? |
| 4 | MR. CALLOWAY: Undeveloped land. |
| 5 | MR. ELKAN: And if you turn to the 1977 aerial photograph, |
| 6 | and that depicts several buildings on the property, does it not? |
| 7 | MS. REAVES: Your Honor, I'm going to |
| 8 | object to this as to the truth of the matter |
| 9 | asserted. I think Mr. Calloway has already |
| 10 | testified that he didn't know, because no |
| 11 | complaints came in. And I don't think going |
| 12 | through page to page, to page of this is going to |
| 13 | change that testimony. I think this is a back way |
| 14 | in to get the evidence into the record that's |
| 15 | already been denied, as to the record. If Mr. |
| 16 | Elkan would like to preserve this as part of the |
| 17 | record, as being excluded, I would just ask that |
| 18 | the Board keep it as part of the record, but not as |
| 19 | part of my client's testimony. He cannot testify to |
| 20 | these photos. |
| 21 | MS. MILLER: Sustained. |
| 22 | MR. ELKAN: Mr. Calloway, did you inquire with |
| 23 | Mr. Baisden or anyone with Cardinal Metals, as to past use of the |
| 24 | property? |
| 25 | MR. CALLOWAY: No. |

| 1 | MR. ELKAN: No further questions. |
|----|--|
| 2 | MS. MILLER: Does anyone on the |
| 3 | Board have any questions for Mr. Elkan? |
| 4 | MR. STANDLEY: I would like to make a |
| 5 | statement to be accurate. One (1) question, |
| 6 | quickly, one (1), when you're testifying, |
| 7 | please you use a lot of terms that nobody in |
| 8 | the audience, probably, understands. When you |
| 9 | say things like, "GIS", can you please briefly |
| 10 | explain what they are, at some point? |
| 11 | MR. CALLOWAY: My apologies. |
| 12 | MR. STANDLEY: I'm sure if we went |
| 13 | around the room, a lot of people did not know |
| 14 | what the heck we're talking about. |
| 15 | MR. CALLOWAY: G.I.S. stands for |
| 16 | Geographic Information Systems. We are able to |
| 17 | get maps and parcels drawn and the daily |
| 18 | business of property owners completed, because |
| 19 | we have people who are trained to map these |
| 20 | parcels and items. It is a profession that all of us |
| 21 | relied upon in order to do our daily jobs. |
| 22 | MR. STANDLEY: Thank you. The |
| 23 | Board, I think, knows that stuff, but people in the |
| 24 | audience probably, do not. I've got a quick |
| 25 | question. On the photographs in your Exhibits, |
| | |

| 1 | from your visit to the site, what appeared to be |
|----|--|
| 2 | represented in the photos, did you because one |
| 3 | (1) of the photos represent the auto crushing |
| 4 | operation, itself? Which I assume is the major |
| 5 | nuisance noise on the site. I see piles of things, |
| 6 | but I don't know what a auto crushing machine |
| 7 | looks like. |
| 8 | MR. CALLOWAY: Yes. I'm probably |
| 9 | not the best to answer that question. I can point to |
| 10 | large pieces of industrial equipment. |
| 11 | MR. STANDLEY: Okay, so we really |
| 12 | don't know what the auto crushing device is |
| 13 | here? |
| 14 | MR. CALLOWAY: Well, I can tell you, |
| 15 | when we were there, we were seeing these |
| 16 | excavating-type pieces of equipment moving the |
| 17 | pieces of cars and what-have-you to the piles. |
| 18 | MR. STANDLEY: Okay, thank you. |
| 19 | MS. MILLER: Anything else, |
| 20 | Mr. Johnson or Mr. Standley? |
| 21 | MR. JOHNSON: I'm with you on that |
| 22 | "floating zoning", there's no such thing. I've |
| 23 | been in real estate for thirty (30) years and |
| 24 | there's no "floating zoning", either it is or it is |
| 25 | not, and I don't know where that term came |

| 1 | from, but I agree with you on not being able to |
|----|---|
| 2 | find a definition for that. |
| 3 | MS. MILLER: Thank you, Mr. Calloway. |
| 4 | MS. REAVES: Madam Chair, at this time |
| 5 | I'd like to call Oliver Bass and have him |
| 6 | affirmed. |
| 7 | MS. MILLER: Hi, Mr. Bass, how are you |
| 8 | doing? |
| 9 | MR. BASS: I'm good. |
| 10 | MS. MILLER: Good. Trying to break the |
| 11 | ice in here a little bit. Do you swear to tell the |
| 12 | truth, the whole truth and nothing but the truth? |
| 13 | MR. BASS: I do. |
| 14 | MS. MILLER: Thank you. |
| 15 | MS. REAVES: Thank you, Madam Chair. |
| 16 | |
| 17 | DIRECT EXAMINATION |
| 18 | MS. REAVES: Mr. Bass, can you please state your name for |
| 19 | the record? |
| 20 | MR. BASS: My name is Oliver Bass. |
| 21 | MS. REAVES: Can you tell the Board where you work and |
| 22 | what your position is there? |
| 23 | MR. BASS: I work with Guilford County Planning & |
| 24 | Development Department and my position is Senior Planner. |

| 1 | MS. REAVES: And how long have you been with the County |
|----|--|
| 2 | in that position? |
| 3 | MR. BASS: Since June of 2015. |
| 4 | MS. REAVES: Are you familiar with the Appellant and such |
| 5 | property, in this matter? |
| 6 | MR. BASS: Yes, I am. |
| 7 | MS. REAVES: And how do you know the Appellant and |
| 8 | how are you familiar with the property? |
| 9 | MR. BASS: Well, I know the Appellant as the owner and |
| 10 | operator of the facility that is on the site. |
| 11 | MR. ELKAN: What was your question. I |
| 12 | missed it. |
| 13 | MS. REAVES: How do you know the |
| 14 | Appellant and how are you familiar with the |
| 15 | property? |
| 16 | MR. ELKAN: Oh, okay. |
| 17 | MR. BASS: And there were a series of inquiries on the |
| 18 | property that I am familiar with and I am familiar with the rezoning case. |
| 19 | MS. REAVES: Okay. |
| 20 | MR. BASS: I mean, the violation case. |
| 21 | MS. REAVES: Are you also well, strike that |
| 22 | Have you entered into any collaborative, corrective plans, and if so, |
| 23 | can you tell the Board what those are, regarding the property? |

| 1 | MR. BASS: Well, my primary role in this process is the |
|----|---|
| 2 | zoning component of the property. I have limited involvement in the |
| 3 | Violation case of the general discussions with other staff. |
| 4 | MS. REAVES: Has the Appellant submitted a Rezoning |
| 5 | Application, to your Department? |
| 6 | MR. BASS: We have received a Rezoning Application, yes, |
| 7 | Ma'am. |
| 8 | MS. REAVES: And can you tell the Board when you |
| 9 | received that? |
| 10 | MR. BASS: I received it on Monday, October 2 nd , of 2023. |
| 11 | MS. REAVES: Was that the first submission? |
| 12 | MR. BASS: That was the first submittal of the application. |
| 13 | MS. REAVES: Okay, and were there any other items |
| 14 | submitted to your Department seeking rezoning? |
| 15 | MR. BASS: Well, prior to the Rezoning Application we did |
| 16 | have an opportunity the applicant the Appellant did present a |
| 17 | Rezoning Plan and I reviewed it for comments. |
| 18 | MS. REAVES: And did they submit it to you more than |
| 19 | once? |
| 20 | MR. BASS: They submitted it to me a total of three (3) times. |
| 21 | Two (2) revisions. |
| 22 | MS. REAVES: Okay, and can you give us the time period |
| 23 | that those were submitted to you? |
| 24 | MR. BASS: Well, the initial site plan was submitted, I |
| 25 | believe, May 18th. I replied within a couple of within two (2) or three |

| 1 | (3) days, offering my mark-ups. And then I had a subsequent meeting with |
|----|---|
| 2 | the Appellant attorney and their representative to discuss some of the items |
| 3 | related to the sketch plan. And then we received another submission with |
| 4 | the application. |
| 5 | MS. REAVES: Okay, and for each of those reviews that you |
| 6 | did for those submissions, did they update each time you requested that? |
| 7 | MR. BASS: Yes, they did. |
| 8 | MS. REAVES: Okay, and is that required prior to the |
| 9 | submission of a Rezoning Application? |
| 10 | MR. BASS: It's not mandatory it's not mandatory that |
| 11 | they submit the sketch plan, however, it was advised given the nature of |
| 12 | the case that they do submit a sketch plan because it was a partial rezoning |
| 13 | of a property and we wanted to make sure the boundaries of the rezoning |
| 14 | was accurate. |
| 15 | MS. REAVES: Has a Hearing date already been schedule |
| 16 | before the Planning Board regarding the rezoning? |
| 17 | MR. BASS: Well, given that we received the application on |
| 18 | October 2 nd , and pending any revisions that was requested on technical |
| 19 | corrections to the applicant, it would be heard at the November 8th meeting |
| 20 | MS. REAVES: And can you tell the Board just what that |
| 21 | process is now that that Rezoning Application has been submitted, what |
| 22 | the process is? |
| 23 | MR. BASS: Well, once we receive a complete application, |
| 24 | the process will be heard at the next available Planning Board meeting, |
| 25 | which is November. Depending on what the Planning Board decision is, it |

- can be decided --- the Rezoning Case can be decided on that night, it could 1 be extended to another meeting, and depending on the vote of the Planning 2 Board, it could be sent on Appeal or as a recommendation to the Guilford 3 County Board of Commissioners. 4 MS. REAVES: And since the Appeal was filed, and you've 5 been requesting site plans, has the Appellant been cooperative with you? 6 MR. BASS: Yes, they've been cooperative. 7 MS. REAVES: Okay. Can you tell the Board what kind of 8 revisions were made in between May and October 2nd? Whether it was 9 10 major or minor? MR. BASS: It was --- it wasn't --- it was minor to the extent 11 that they didn't meet the technical requirements for submitting a rezoning, 12 in terms of the proposed boundary of the rezoning request. So, they was 13 asked to revise it, to ensure that it met the technical requirements of filing 14 the application, based on the Ordinance. 15 MS. REAVES: And so, were there just resubmissions of the 16 sketch plans or did you guys have any meetings? 17 MR. BASS: We did have meetings where we discussed the 18 potential boundaries of the rezoning and potential submittal of a 19 Conditional or a regular rezoning request. 20 MS. REAVES: Okay, so can you tell us what the basis of the 21 application --- the Rezoning Application, is it Conditional Use or is it a 22
- MR. BASS: The application that was submitted was a Conditional Zone.

rezoning?

23

| 1 | MS. REAVES: Okay, is there anything else that you'd like to |
|----|---|
| 2 | tell the Board about the submission of that Rezoning Application or any |
| 3 | communications after the Appeal? |
| 4 | MR. BASS: Not at this time, no, Ma'am. |
| 5 | UNKNOWN SPEAKER FROM THE |
| 6 | FLOOR: Tell them what "floating rezoning" is. |
| 7 | MS. REAVES: To entertain the noise back there, did you |
| 8 | want to talk to the Board about "floating zoning" or Conditional Use or |
| 9 | Conditional Zoning? |
| 10 | MR. BASS: I am not familiar with the terminology of |
| 11 | "floating zoning", in the context of the Guilford County Unified |
| 12 | Development Ordinance. It is not a concept that is represented in the |
| 13 | Ordinance. However, Conditional Zoning allows the applicant to propose |
| 14 | limitations on what the restriction that is beyond the scope of the Unified |
| 15 | Development Ordinance. In terms of the type of uses that can go on the |
| 16 | site, and any type of development conditions they could impose. |
| 17 | MS. REAVES: Did you, at any time, ever tell anyone related |
| 18 | to Cardinal Metals that there was "floating zoning" attached to this |
| 19 | property? |
| 20 | UNKNOWN SPEAKER FROM THE |
| 21 | FLOOR: And put your hand on the Bible. |
| 22 | MS. MILLER: For everyone that's in the |
| 23 | Gallery here tonight, we really appreciate you |
| 24 | being here, and of course we appreciate the |
| 25 | Appellant being here, as well. If you could |

| 1 | please refrain from remarks, you will have your |
|----|---|
| 2 | turn later in the proceedings. |
| 3 | MR. BASS: I do not recall ever using the term "floating |
| 4 | zoning in the context of Guilford County Unified Development Ordinance |
| 5 | in its regulations. |
| 6 | MS. REAVES: Did anybody ever ask you or tell you that |
| 7 | they were going to buy a property based on your advice to them? |
| 8 | MR. BASS: No. |
| 9 | MS. REAVES: Is there anything else you would like to tell |
| 10 | the Board? |
| 11 | MR. BASS: I can't think of anything at this time. |
| 12 | MS. REAVES: Madam Chair, those are |
| 13 | my questions for Mr. Bass. I render him for |
| 14 | Cross to Attorney Elkan. |
| 15 | |
| 16 | CROSS EXAMINATION |
| 17 | |
| 18 | MR. ELKAN: Mr. Bass, how are you? |
| 19 | MR. BASS: Okay. |
| 20 | MR. ELKAN: I just have a couple of questions for you. In |
| 21 | between the meeting that you testified to in May, the first submittal for the |
| 22 | sketch for the rezoning |
| 23 | MR. BASS: Yes. |
| 24 | MR. ELKAN: and the submittal in September, isn't it |
| 25 | correct that the technical requirements that you informed us of, require |

| 1 | surveying a survey of the property to provide the information on the |
|----|---|
| 2 | sketch that you said you needed? |
| 3 | MR. BASS: Correct. |
| 4 | MR. ELKAN: Thank you. And did you do you recall |
| 5 | discussions with Mr. Baisden in January of 2022, or prior to his purchase |
| 6 | of the property? |
| 7 | MR. BASS: I don't recall I recall having conversations |
| 8 | regarding that property, I do not recall the party that was involved. |
| 9 | MR. ELKAN: Do you recall having conversations with |
| 10 | Mr. Baisden's closing attorney, with respect to the zoning of that property |
| 11 | MR. BASS: I do recall having a conversation with an |
| 12 | attorney regarding that property. |
| 13 | MR. ELKAN: Do you recall communicating that regarding |
| 14 | the allowable use of that property? |
| 15 | MR. BASS: Yes, I do. |
| 16 | MR. ELKAN: And do you recall communicating to them |
| 17 | that the allowable use of the property would include auto salvage and |
| 18 | recycling? |
| 19 | MR. BASS: I don't recall the specific use that was |
| 20 | discussed, but that was a use discussed, to my memory. |
| 21 | MR. ELKAN: And you recall Mr. Baisden coming away |
| 22 | from that conversation with the understanding that he could use the |
| 23 | property for auto salvage and recycling? |
| 24 | MR. BASS: I am not clear that I know what his |
| 25 | understanding was. I believe I communicated to him what the use |

| 1 | requirement, based on the zoning of the property was. |
|----|---|
| 2 | MR. ELKAN: And can you understand, coming out of that |
| 3 | conversation, Mr. Baisden would believe that he was allowed to |
| 4 | continue or to carry out auto salvage and recycling on the property? |
| 5 | MS. REAVES: Objection as to |
| 6 | speculation and to what Mr. Baisden thought. |
| 7 | MR. ELKAN: If you know. |
| 8 | MS. REAVES: Objection. |
| 9 | MS. MILLER: Sustained. |
| 10 | MR. ELKAN: Did you convey to Mr. Baisden or his closing |
| 11 | attorney that there was quote - unquote "floating zoning" on the |
| 12 | property? |
| 13 | MR. BASS: I do not believe I used the words, "floating |
| 14 | zoning". |
| 15 | MR. ELKAN: Did you convey to them that the HI portion of |
| 16 | the property was fixed or was dependent upon the operations that were |
| 17 | carried out on the property? |
| 18 | MR. BASS: I conveyed to him what the zoning of the |
| 19 | property was, portion, partially HI, partially AG. |
| 20 | MR. ELKAN: And did you convey the same things to Mr. |
| 21 | Baisden's closing attorney? |
| 22 | MR. BASS: Yes, I did. |
| 23 | MR. ELKAN: And is it possible that misunderstood when |
| 24 | you communicated to them |
| 25 | MS. REAVES: Objection as to |

| 1 | speculation what they understood. |
|----|--|
| 2 | MS. MILLER: Sustained. |
| 3 | MR. ELKAN: How is it that Mr. Baisden's closing attorney |
| 4 | came away from their conversations with you, with the understanding that |
| 5 | they could carry our auto salvage or recycling operations on the property? |
| 6 | MS. REAVES: Objection as to what the |
| 7 | Appellant's attorney closing attorney |
| 8 | thought or how he came away with it. |
| 9 | MR. ELKAN: I asked him how is it? |
| 10 | MS. REAVES: It calls for speculation. I |
| 11 | still object. |
| 12 | MS. MILLER: Sustained. |
| 13 | MR. ELKAN: No further questions. |
| 14 | MS. REAVES: Madam Chair, if I may |
| 15 | have a short Redirect? |
| 16 | MS. MILLER: Yes. |
| 17 | |
| 18 | REDIRECT EXAMINATION |
| 19 | |
| 20 | MS. REAVES: Mr. Bass, is the Permitted Use Matrix in |
| 21 | writing? |
| 22 | MR. BASS: Yes. |
| 23 | MS. REAVES: Is it part of the Unified Development |
| 24 | Ordinance? |
| 25 | MR. BASS: Yes. |

| 1 | MS. REAVES: Is it publicly available? |
|----|--|
| 2 | MR. BASS: Yes. |
| 3 | MS. REAVES: No further questions. |
| 4 | MS. MILLER: Any questions from you |
| 5 | guys? |
| 6 | |
| 7 | RECROSS EXAMINATION |
| 8 | |
| 9 | MR. STANDLEY: Mr. Bass, prior to |
| 10 | this case, have you ever heard the term, "floating |
| 11 | zoning"? |
| 12 | MR. BASS: I don't recall. Maybe back |
| 13 | in Grad school, several years ago. But I am not |
| 14 | familiar with that term. |
| 15 | MR. STANDLEY: We have many years |
| 16 | experience and we haven't heard of it. |
| 17 | MR. ELKAN: Thank you, Sir. |
| 18 | MS. MILLER: Thank you, Mr. Bass/ |
| 19 | MS. REAVES: Madam Chair, at this time, |
| 20 | if I could call Kaye Graybeal and have her |
| 21 | confirmed? |
| 22 | MS. MILLER: How are you? |
| 23 | MS. GRAYBEAL: I'm doing fine. |
| 24 | MS. MILLER: Do you swear or affirm |

| 1 | to tell the truth, the whole truth and nothing but |
|----|---|
| 2 | the truth? |
| 3 | MS. GRAYBEAL: I do. |
| 4 | MS. MILLER: Thank you. Please |
| 5 | proceed. |
| 6 | |
| 7 | DIRECT EXAMINATION |
| 8 | |
| 9 | MS. REAVES: Ms. Graybeal, would you please state your |
| 10 | name for the record. |
| 11 | MS. GRAYBEAL: Kaye Graybeal. |
| 12 | MS. REAVES: And can you tell the Board where you work |
| 13 | and what your position is there? |
| 14 | MS. GRAYBEAL: Guilford County Planning and |
| 15 | Development, Deputy Director of Planning and Development. |
| 16 | MS. REAVES: And how long have you been with the County |
| 17 | in that position? |
| 18 | MS. GRAYBEAL: Since April 11, 2019. |
| 19 | MS. REAVES: Okay. I know you're familiar with the |
| 20 | Appellant in this matter or the subject property, at 5149 Randleman Road. |
| 21 | MS. GRAYBEAL: Yes. |
| 22 | MS. REAVES: And how are you familiar with this case? |
| 23 | MS. GRAYBEAL: Staff was asked to investigate potential |
| 24 | zoning violation on the site, so we made the site visit, along with Aaron |
| 25 | Calloway on October 11th, 2022. |

| 1 | MS. REAVES: And can you tell the Board what you found in |
|----|---|
| 2 | your investigation on October 11th, 2022? |
| 3 | MS. GRAYBEAL: Based on the GPS coordinates and our |
| 4 | mapping and our site visit, did inspections and we determined that we |
| 5 | found that there way salvage parts, metal pad, that was beyond the zoning |
| 6 | boundaries, between HI and AG. |
| 7 | MS. REAVES: And can you tell the Board what the purpose |
| 8 | of those boundaries are, and any buffer zones on the property? |
| 9 | MS. GRAYBEAL: Well, the zoning boundaries, in this case |
| 10 | on a split-zoned property, are to delineate where certain types of uses may |
| 11 | of may not occur, based on our Zoning Ordinance Use Matrix. When you |
| 12 | say, "buffers", there are our Ordinance does require certain types of |
| 13 | buffers, landscape buffers, between certain kinds of uses. |
| 14 | MS. REAVES: Was the Appellant cited for buffer |
| 15 | violations? |
| 16 | MS. GRAYBEAL: No. |
| 17 | MS. REAVES: Okay. And can you just tell the Board what |
| 18 | the Planning Department's concerns were with HI activity spilling on over |
| 19 | to AG land? |
| 20 | MS. GRAYBEAL: HI activity is not permitted on AG land. |
| 21 | So, basically, we were concerned about a non-permitted use in the AG |
| 22 | zone. |
| 23 | MS. REAVES: Okay. Is there anything else you'd like to tell |
| 24 | the Board about your investigation on October 11 th , or any other time that |
| 25 | you went out to that site? |

| 1 | MS. GRAYBEAL: We did see activity adjacent to the |
|----|--|
| 2 | northern property line, where, as you can see in the photographs in the |
| 3 | aerial, where that northern property line is and there is a road that we were |
| 4 | told trucks use as a turn-around on the property, and that road is adjacent to |
| 5 | the northern property line, as well as some metal shipping container-type |
| 6 | items and another piece of equipment that is similar to the equipment that |
| 7 | was moving salvage parts around. It's up adjacent to the northern property |
| 8 | line of the AG zoned property. And that is shown in the photographs and in |
| 9 | the aerial view. |
| 10 | MS. REAVES: Okay. |
| 11 | MS. GRAYBEAL: So, that is how we made our |
| 12 | determination that even if the GIS, the Geographic Information System, |
| 13 | map may be off by a certain margin of error. We did see activity that was |
| 14 | related to the HI activity adjacent to the northern property line of the AG |
| 15 | zoned property. |
| 16 | MS. REAVES: Anything else? |
| 17 | MS. GRAYBEAL: No. |
| 18 | MS. REAVES: Okay, thank you so much for that. |
| 19 | MS. REAVES: Madam Chair, |
| 20 | those are my questions for Kaye Graybeal. I |
| 21 | would render Cross to Mr. Elkan. |
| 22 | MR. ELKAN: I have no questions. |
| 23 | MS. MILLER: Ms. Graybeal, before you |
| 24 | leave, do you guys have any questions? |
| 25 | MR. STANDLEY: No. |

| 1 | MR. JOHNSON: No. |
|----|--|
| 2 | MS. MILLER: Okay. Thank you. |
| 3 | MS. REAVES: You Honor, there are no |
| 4 | further witnesses for the County at this time. Just |
| 5 | reserve to recall, if necessary. |
| 6 | MS. MILLER: Okay. |
| 7 | MR. ELKAN: I would like to call |
| 8 | Timothy Callicutt, please. |
| 9 | MS. MILLER: Sir, if you will, |
| 10 | state your name address for the record. |
| 11 | MR. CALLICUTT: Taylor Callicutt. My |
| 12 | office address is 206 Telephone Avenue, |
| 13 | Asheboro, NC 27205. |
| 14 | MS. MILLER: Thank you. Do |
| 15 | you swear or affirm to tell the truth, the whole |
| 16 | truth, and nothing but the truth? |
| 17 | MR. CALLICUTT: I do. |
| 18 | MS. MILLER: Thank you. |
| 19 | |
| 20 | DIRECT EXAMINATON |
| 21 | |
| 22 | MR. ELKAN: So, Mr. Callicutt, could you tell the Board |
| 23 | what your occupation is and how do you know if it's all right with |
| 24 | Counsel how you know Mr. Baisden, Cardinal Metals and how you're |
| 25 | familiar with the property. |

| 1 | MR. CALLICUTT: Sure. I'm a real estate attorney. I've been |
|----|--|
| 2 | practicing about ten (10) years in Randolph County at that time I was |
| 3 | practicing on a full-time basis, I'm currently I retired last summer, and I |
| 4 | still do it part-time, but I'm familiar with Randall Baisden and Cardinal |
| 5 | Metals because I was asked to do the closing on the subject property at that |
| 6 | time and did commence the title search, deed, paperwork and so forth. |
| 7 | MR. ELKAN: And did you have an opportunity to speak with |
| 8 | Mr. Baisden about the potential use of the property and zoning on the |
| 9 | property? |
| 10 | MR. CALLICUTT: Yes, Sir, I did. |
| 11 | MR. ELKAN: Okay. And can you tell us a little bit about |
| 12 | those discussions? |
| 13 | MR. CALLICUTT: Yes, Sir. I spoke with Randall, I knew he |
| 14 | was relocating so I was familiar with him prior to the purchase of this |
| 15 | property. I knew he was in the scrap yard operation and vehicle salvage. |
| 16 | So, he told me he was looking to relocate, he had found a piece of property |
| 17 | across the line, in Guilford County and asked that I help him with the |
| 18 | paperwork to purchase the property, and I explained to him, kind of, what |
| 19 | that process looked like. My understanding was, he was relocating his |
| 20 | scrap yard from north Asheboro, across the line near |
| 21 | Bills I knew it was close to Bill's Pizza, at that time, in Guilford |
| 22 | County. |
| 23 | MR. ELKAN: And did you come did you have an |
| 24 | opportunity to discuss whether his planned operation would be appropriate |
| 25 | on the property he was looking to purchase? |

| 1 | MR. CALLICUTT: I did, yes, Sir. Generally, as I would |
|----|--|
| 2 | say this generally, as a closing attorney, I don't get into a lot of the |
| 3 | zoning issues for clients. I generally assume that the realtor or buyer is |
| 4 | likely looking into that, unless I'm asked to look into it. But in this |
| 5 | particular case, Randall informed me that he had checked on the zoning |
| 6 | and he had spoken, I think, to Mr. Bass and he discussed his findings with |
| 7 | him and relayed that to me, at that time. |
| 8 | MR. ELKAN: And did he use the term, "floating zoning" |
| 9 | when he was talking about that with you? |
| 10 | MR. CALLICUTT: Yes, Sir, he did. |
| 11 | MS. REAVES: Can you clarify who "he" |
| 12 | is? I'm sorry. |
| 13 | MR. CALICUTT: (No response) |
| 14 | MR. ELKAN: Did Mr. Baisden when he was discussing |
| 15 | this with you, and as you just testified of his discussion with Mr. Bass, dd |
| 16 | he use the term, "floating zoning", when he discussed it with him after he |
| 17 | discussed it with Mr. Bass? |
| 18 | MR. CALLICUTT: Yes, Sir, he did use that term. |
| 19 | MR. ELKAN: Okay, And did you later have a discussion |
| 20 | with did you later have a discussion with Mr. Bass regarding zoning on |
| 21 | the property? |
| 22 | MR. CALLICUTT: Yes, Sir, I did, prior to the closing. |
| 23 | MR. ELKAN: And what was the can you relate to the |
| 24 | Board, the substance of that discussion? |
| 25 | MR. CALLICUTT: I called and spoke with Mr. Bass, prior to |

- 1 closing and told him that --- exactly what I told you-all, I generally don't
- 2 get into the zoning, but my client I know is going to be running a scrap
- 3 yard here and he used a term that I've never heard of in Randolph County.
- 4 And he asked what, and I told him "floating zoning", and I said, "I've
- 5 never heard of such a thing before." I said, "I just want to call and verify
- 6 exactly what we have and if there's going to be any issue. I looked at the
- 7 GIS and I'm not sure that you can rely on that 100% of the time, so I
- 8 wanted to get it from the horse's mouth", is basically what I told him.
- 9 MR. ELKAN: And what did Mr. Bass tell you?
- MR. CALLICUTT: From our conversation I --- I mentioned
- to him, I said, "I've never heard the term "floating zoning" before. I don't
- know if that's a Guilford County thing and I'm unaware of it, but I said,
- "does that, essentially, mean that the Heavy Industrial portion of the
- property is not defined?" and my understanding from that was, "Yes", that
- that is what it meant. And I said, "Well, Randall mentioned it to me and I
- was unclear on it and I wanted to call up, myself, and do some due
- diligence." And after speaking with Mr. Bass, I believed that --- again, I'm
- not sure exactly what "floating zoning" is, but my impression of our
- conversation was that the Heavy Industrial portion of the property was not
- 20 fixed to any one (1) particular portion of the property. And I assumed
- 21 that's what "floating" meant. .
- MR. ELKAN: And did you relay that understanding to Mr.
- 23 Baisden?
- MR. CALLICUTT: I did. I told him, I said, "Well, you were
- right, Randall, I've never heard of it before, but apparently, it's such a

| 1 | thing other places." I said, "I've never heard of it in Randolph County, but- |
|----|---|
| 2 | " I said, "I spoke with Mr. Bass and it appears that there's not a set |
| 3 | portion of the property that is Heavy Industrial." And he proceeded to then |
| 4 | close on the property, thereafter. |
| 5 | MR. ELKAN: I have no further |
| 6 | questions. |
| 7 | |
| 8 | CROSS EXAMINATION |
| 9 | |
| 10 | MS. REAVES: Mr. Callicutt, how you doing? |
| 11 | MR. CALLICUTT: I'm okay, how are you? |
| 12 | MS. REAVES: Good. Thanks for coming in tonight. I know |
| 13 | it's late. |
| 14 | MR. CALLICUTT: No problem. |
| 15 | MS. REAVES: Who did Mr. Bass identify himself as, when |
| 16 | you spoke to him? |
| 17 | MR. CALLICUTT: He just said that he was Oliver Bass |
| 18 | well, actually, I called and he answered the phone and said he was Oliver |
| 19 | Bass with the Planning and Zoning Department. |
| 20 | MS. REAVES: Okay. And you said you don't usually get |
| 21 | into the zoning and land uses. Do you have experience in that area? |
| 22 | MR. CALLICUTT: I do have experience in it. I own about |
| 23 | two hundred seventy-five (275) rental properties and things, myself, that I |
| 24 | deal with. That's kind of why I retired and manage, but generally, for |
| 25 | clients, if they tell me the zoning works for them, I don't check. But the |
| | |

| 1 | oddity in this case made me call. |
|----|---|
| 2 | MS. REAVES: Okay. And did you bother to check the |
| 3 | Guilford County Unified Development Ordinance to look for "floating |
| 4 | zoning" or "undefined" Heavy Industrial zoning? |
| 5 | MR. CALLICUTT: No, Ma'am. When I checked the GIS, I |
| 6 | saw a portion of it was Heavy Industrial and based on my conversation |
| 7 | with Mr. Bass and what was related to me by Mr. Baisden, I thought, |
| 8 | "Well, that checks out. I guess it is as its been described to me." |
| 9 | MS. REAVES: But you didn't check the UDO, is that |
| 10 | correct? |
| 11 | MR. CALLICUTT: Yes, Ma'am, that's correct. |
| 12 | MS. REAVES: Okay. Thank you for answering my |
| 13 | questions. |
| 14 | MS. REAVES: Those are my questions, |
| 15 | Madam Chair. |
| 16 | MR. STANDLEY: So, you being an |
| 17 | attorney, you're being advised on "floating |
| 18 | zoning" by people, are they attorneys? |
| 19 | MR. CALLICUTT: I'm sorry, I couldn't |
| 20 | hear you. |
| 21 | MR. STANDLEY: The people that you |
| 22 | consulted, that you just told us about, and you're |
| 23 | an attorney. Are these people attorneys? |
| 24 | MR. CALLICUTT: No, Sir, not to my |
| 25 | knowledge. |

| 1 | MR. STANDLEY: Who is the expert |
|----|--|
| 2 | telling you that "floating zoning" exists and is |
| 3 | real? |
| 4 | MR. CALICUTT: My conversation with |
| 5 | Mr. Bass led me to believe that the boundaries |
| 6 | were not defined. I assumed that "floating |
| 7 | zoning" was a colloquialism to define this |
| 8 | undefined portion of the property. |
| 9 | MR. STANDLEY: So, that's only an |
| 10 | assumption that you have made? |
| 11 | MR. CALLICUTT: Well, it was made to |
| 12 | me by Planning and Zoning. I don't know who |
| 13 | better to ask about that. |
| 14 | MR. STANDLEY: Did Mr. Bass tell you |
| 15 | anything about "floating zoning"? |
| 16 | MR. CALLICUTT: I said I said I |
| 17 | turned to Mr. Bass that Randall had defined it to |
| 18 | me as "floating zoning". And I said, "My guess |
| 19 | would be that that means a portion of this |
| 20 | property, that's Heavy Industrial, is not defined, |
| 21 | and basically, that's what I assumed that |
| 22 | "floating zoning" meant. |
| 23 | MR. STANDLEY: Okay, so it is your |
| 24 | assumption, then? |
| 25 | MR. CALLICUTT: Based on the |

| 1 | information, yes, Sir. |
|----|--|
| 2 | MR. STANDLEY: Okay, thank you. |
| 3 | MR. JOHNSON: I have a question. Did |
| 4 | you-all have a survey done when you-all made |
| 5 | the purchase? |
| 6 | MR. CALICUTT: No, Sir, not to my |
| 7 | knowledge. |
| 8 | MS. MILLER: Thank you. |
| 9 | MR. CALICUTT: Thank you, Ma'am. |
| 10 | MS. MILLER: Do we have other |
| 11 | witnesses? |
| 12 | MR. MASON: Ma'am could we have a |
| 13 | five (5) minute recess? Is that all right? |
| 14 | MS. MILLER: A five (5) minute recess |
| 15 | has been requested and we will go ahead and take |
| 16 | that now. |
| 17 | MR. BELL: To the Counsels, you do |
| 18 | need to make a statement about Exparte |
| 19 | communications in this instance. |
| 20 | MR. MASON: I'm sorry, yes. |
| 21 | MS. MILLER: Do you need to make a |
| 22 | statement about Exparte now? |
| 23 | MR. MASON: Yes, I'll caution the Board |
| 24 | that only the evidence that's presented in here, |
| 25 | from the witnesses or the documentary evidence |

| 1 | that's been admitted, should form a part of your |
|----|---|
| 2 | decision and you should wait to make your |
| 3 | deliberations until after all of the evidence has |
| 4 | been heard. |
| 5 | MR. ELKAN: Thank you, Mr. Mason. |
| 6 | |
| 7 | (Thereupon, a short recess was taken beginning at 8:35 p.m. and |
| 8 | ending at 8:50 o'clock p.m.) |
| 9 | MR. ELKAN: Madam Chair and Board, I |
| 10 | have no further witnesses to put on for this |
| 11 | Hearing tonight. |
| 12 | MS. MILLER: Thank you. |
| 13 | MS. REAVES: Madam Chair, as stated |
| 14 | earlier, the County also has no further witnesses, |
| 15 | just reserving time for a Closing. |
| 16 | MS. MILLER: Some clarification, Mr. |
| 17 | Mason?. |
| 18 | (Thereupon, Mr. Mason spoke to the Chair and Board members |
| 19 | away from the microphone) |
| 20 | MR. JOHNSON: Can we go into Closed |
| 21 | Session? Can we? I don't know. |
| 22 | MS. MILLER: Is there anyone in the |
| 23 | gallery tonight that wants to speak for or against, |
| 24 | and when I say that, please understand that this is |
| 25 | regarding personal knowledge of evidence, not |
| | |

| 1 | just your personal feelings about the matter, but |
|----|---|
| 2 | evidence that is going to help the Board make a |
| 3 | decision tonight. |
| 4 | UNKNOWN SPEAKER: I'm going to go. |
| 5 | MS. MILLER: All right, Sir. If you will, |
| 6 | please, state your name and address for the |
| 7 | record and then we'll swear you in. |
| 8 | MR. BECKUM: I am Joseph Craig |
| 9 | Beckum. |
| 10 | COURT REPORTER: Please speak into |
| 11 | the microphone. |
| 12 | MR. BECKUM: Oh, I'm sorry. I ain't |
| 13 | used to all that. I am Joseph Craig Beckum. I am |
| 14 | a |
| 15 | MR. MASON: Sir, would you sign in on |
| 16 | that paper, please. |
| 17 | MS. MILLER: And. Mr. Beckum, as |
| 18 | you're doing that, please state your address for |
| 19 | the record, as well. |
| 20 | MR. BECKUM: My home address? |
| 21 | MS. MILLER: Whatever address you're |
| 22 | comfortable with, |
| 23 | MR. BECKUM: Oh, 518 Worthfield Street, Randleman, |
| 24 | North Carolina. |
| 25 | MS. MILLER: Thank you very much. |

| 1 | And do you swear or affirm to tell the |
|----|---|
| 2 | truth, the whole truth and nothing but the truth? |
| 3 | MR. BECKUM: I do. |
| 4 | MS. MILLER: Thank you. Please |
| 5 | proceed. |
| 6 | MR. BECKUM: So, I do grading, underground retentions, |
| 7 | underground utility pods. I have since – officially, since 2001 for the State |
| 8 | of North Carolina. Randall has hired me, we went in, we made sure |
| 9 | nothing was leaving that property. We built retention systems, added extra |
| 10 | seal vents, where there was no erosion, just to double insulate it. And |
| 11 | we we I mean, he has spent a lot of money for something and the |
| 12 | grade has not it don't reflect what it used to be. What he has changed, |
| 13 | he's changed the whole elevation of the property, so everything's draining |
| 14 | back you know, and even when he tears a car apart, it don't matter |
| 15 | where it is, it's draining back to this system that's going in there. Nothing |
| 16 | is leaving that property, at all. We've we've looked into it real |
| 17 | seriously. There's and as far as equipment, the excavators that a farm |
| 18 | equipment, you know what I mean? It's nothing it's nothing out of the |
| 19 | ordinary for a farm to have. So, he's done everything he can to assure this |
| 20 | thing. I promise you. Okay. |
| 21 | MS. MILLER: Okay. Thank you |
| 22 | very much. We appreciate it. If you would you |
| 23 | please, state your name and address. |
| 24 | MR. ZIEGLER: Thomas K. Zeigler. I live |
| 25 | at 107-A Mercy Road, and I'm a stakeholder. |

| 1 | MS. MILLER: Okay, and if you |
|----|---|
| 2 | will, sign that piece of paper right there. Staff s |
| 3 | pointing so we've got to make sure we do that. |
| 4 | Okay, and just to confirm, you're speaking for or |
| 5 | you're speaking against? |
| 6 | MR. ZIEGLER: Against. |
| 7 | S. MILLER: Okay, if you don't |
| 8 | mind pausing for a moment, I want everyone |
| 9 | that's speaking for, to have an opportunity to |
| 10 | speak, and then we'll switch to against. So, let |
| 11 | me just make sure. Is there anyone else that has |
| 12 | personal knowledge evidence-based, that you |
| 13 | would like to present to the Board as they make a |
| 14 | decision tonight? |
| 15 | MR. MARTINSVILLE: I'd like |
| 16 | to speak. |
| 17 | MS. MILLER: For? |
| 18 | MR. MARTINSVILLE: For. |
| 19 | S. MILLER: Okay, please come |
| 20 | up. I'll call you back in just a moment, Sir. |
| 21 | Will you please state your name and address for |
| 22 | the record, please? |
| 23 | MR. MARTINSVILLE: My name |
| 24 | is Mark Martinsville. 232 Harper Drive, |
| 25 | Thomasville. |

| 1 | MS. MILLER: Okay, after you |
|----|--|
| 2 | finish signing, we'll swear you in. Do you swear |
| 3 | or affirm to tell the truth, the whole truth and |
| 4 | nothing but the truth? |
| 5 | MR. MARTINSVILLE: I do. |
| 6 | MS. MLLER: Okay. |
| 7 | MR. MARTINSVILLE: Like I said, my name is Marcus |
| 8 | Martinsville. I'm the owner of Cash for Autos. I've known Randall for |
| 9 | some time and I've been in the metal recycling, as a vendor, bringing to |
| 10 | recycling places for about fifteen (15) years. There's a limited places |
| 11 | where you can take these vehicles or metal, ne (1) that we all know in this |
| 12 | community s DH Griffith. One of the only ones, really in the area, unless |
| 13 | you want to go to Lexington or whatever. Randall's been operating there |
| 14 | for about two (2) years, and as you can see by the crowd here, his workers |
| 15 | and different vendors that are here tonight, it's very detrimental that all of |
| 16 | us have also invested in what he felt was his knowledgeable understanding |
| 17 | of this property. And we've invested our men, our equipment, our time, |
| 18 | our marketing, all into this area to support him and helping the community |
| 19 | in this recycling venture. He pays much more than DH Griffith. DH |
| 20 | Griffith has got a pretty hold on the community here in the scrap business. |
| 21 | I called today to DH Griffith and they stated that they pay \$7.00 per 100 |
| 22 | pounds for cars and metal. Randall, I called him today and they're paying |
| 23 | \$9.00. And that's the difference and that's why there's a big community |
| 24 | here. Now, I understand I'm sixty (60) years old and I have enough |
| 25 | understanding to know that a community might have some concerns. I |

- 1 haven't heard anybody saying that they tested any kind of gas or problems
- that going on there. I've heard something about some noises, but the main
- 3 point I want to make is, we don't make a whole lot money, and that
- 4 difference in the competitive and trusting somebody in this market, like we
- 5 do Randall, means a lot and he's --- and he's honored every step of the
- 6 way. When he was getting closed down from Asheboro, when he decided
- 7 to move to Guilford County and said, "Will you-all stick with me while I
- 8 get everything?" And we stuck with him and we put our hardship and labor
- 9 into it. I think, today, if this Board decides to close it down, you're not
- going --- it's going to hurt the community. There's incomes, families,
- children that's been here tonight that are being supported by this
- organization, by Cardinal Metals. I don't know what advantage the
- homeowners are going to have if they close it down. They haven't stated
- anything, as of yet, I've seen some of the evidence that's been presented
- here tonight, but there --- I mean, what's the big deal? I mean, obviously
- somebody --- and you've heard an attorney speak, you've heard that
- somebody has told them that it's okay to operate there. He spent hundreds
- of thousands of dollars --- do you think just to come in and say that, "We
- weren't approved."? I've gotten building permits and different permits in
- the past and Zoning has to approve it, so he's been there for about two (2)
- years, and we have depended on him for our income, and I don't know the
- amount of families, I don't know how many vendors he gets a day, but
- there's quite a few. There's some vendors that have even been in there that
- are from the very community, that are complaining, because they're ---
- 25 they're going to come over there and sell their junk car for --- they're not

going to go to \$7.00 per 100 pounds, so people that are here in the

1

| 2 | community that are affect | eted with their AG zoning, are actually, bringing |
|----|-----------------------------|---|
| 3 | vehicles there, as well, as | nd different things. I just I just wanted to |
| 4 | address you-all and let yo | ou know that it really is going to devastate, |
| 5 | financially, a big chuck of | of the Guilford County and Davidson and |
| 6 | Randleman community, | as far as the monies that we're able to keep |
| 7 | making. | |
| 8 | | MS. MILLER: Thank you. I don't know |
| 9 | | about everyone else on the Board, I just want to |
| 10 | | say that I heard everything you said and I can |
| 11 | | understand the things that you're saying, but |
| 12 | | what you're saying doesn't address whether or |
| 13 | | not there was a violation, but please know that |
| 14 | | we heard everything that you just said. |
| 15 | | MR. STANDLEY: Quick |
| 16 | | question, Sir. How many employees are there? |
| 17 | | MR. MARTINSVILLE: Excuse |
| 18 | | me? |
| 19 | | MR. STANDLEY: How many |
| 20 | | employees are there? |
| 21 | | MR. MARTINSVILLE: Are there |
| 22 | | where? I don't work for them. I am a vendor. I |
| 23 | | go to the community and different shops and car |
| 24 | | lots who call me to get rid of their junk vehicles. |
| 25 | | Or a homeowner that's been fined for having for |

| 1 | having a junk car in their yard, and has to dispose |
|----|---|
| 2 | of it somewhere, and the difference today would |
| 3 | be, that I can give them \$100.00 if I take them to |
| 4 | DH Griffith and I can give them \$150.00 if I was |
| 5 | taking it to Randall. So it affects it that way. |
| 6 | MR. STANDLEY: Thank you, Sir. |
| 7 | MR. MARTINSVILLE: Any more |
| 8 | questions? |
| 9 | MS. MILLER: Anything? |
| 10 | MR. JOHNSON: Huh-uh (negatively) |
| 11 | I pass. |
| 12 | MS. MILLER: Thank you. |
| 13 | MR. NICHOLS: I'd like to say |
| 14 | something. |
| 15 | MS. MILLER: For or against? |
| 16 | MR. NICHOLS: For. |
| 17 | MS. MILLER: For? Okay. Is this going |
| 18 | to be Evidentiary? |
| 19 | MR. NICHOLS: What now? |
| 20 | MS. MILLER: Is this going to be |
| 21 | Evidentiary to the property and the decision we |
| 22 | have to make? |
| 23 | MR. NICHOLS: I mean, it's definitely |
| 24 | just putting a word in to support them. |
| 25 | MS. MILLER: Okay. |
| | |

| 1 | MR. MASON: Madam Chair, we need to |
|----|---|
| 2 | swear him in. |
| 3 | MS. MILLER: Okay. I need you to do a |
| 4 | couple of things for me. |
| 5 | MR. NICHOLS: Yes, Ma'am. |
| 6 | MS. MILLER: State your name and |
| 7 | address. |
| 8 | MR. NICHOLS: My name is Jonathan |
| 9 | Nichol. |
| 10 | MS. MILLER: Thank you, Jonathan. And |
| 11 | do you swear or affirm to tell the truth, the whole |
| 12 | truth and nothing but the truth. |
| 13 | MR. NICHOLS: Absolutely. |
| 14 | MS. MILLER: Okay, again please keep it |
| 15 | concise and regarding the property and the |
| 16 | violation. |
| 17 | MR. STANDLEY: Get the address. |
| 18 | MS. MILLER: We didn't get the address? |
| 19 | MR. STANDLEY: No. |
| 20 | MR. MILLER: Jonathan, will you state |
| 21 | your address, please? |
| 22 | MR. NCHOLS: 782 Jolly Road, |
| 23 | Lexington, North Carolina. |
| 24 | MR. NICHOL: So, my name is Jonathan Nichols and I want |
| 25 | to thank you for allowing me to speak. I'm here to support Cardinal |

- 1 Metals. I've been in the recycling business for myself since I was nineteen
- 2 (19) years old. I got my start in the business working with my family. My
- 3 grandfather taught me all he knew about the scrap --- scrap business. By
- 4 the time I could use a hammer and turn a screwdriver, my Pops had me in
- 5 the back yard breaking down radiators. It was through this experience that
- 6 recycling metal became my way of life, and not only for my family these
- 7 past twenty plus (20+) years, but for Randall's family and for many of our
- 8 vendors. Some of our vendors are regulars who make selling metal as a
- 9 way of life for their families and then you have others you will see
- occasionally, who are out to make extra money to help cover some
- unexpected expenses. In recycling business you meet all types of people.
- You've got those who don't know where their next meal is coming from,
- to those who make enough from scrapping metal that they are living a
- comfortable, middle to upper class life, No matter what financial
- background a person lives in, each person is trying to get the best price for
- their efforts, which is why Cardinal Metals has succeeded in building its
- clientele and bringing revenue into Greensboro, mostly through word-of-
- mouth. I've known Randall Baisden, Cardinal Metals owner, for twenty-
- three (23) years. During our years together, we have gained much
- 20 knowledge in the business and of all the things we learned, the most
- critical is to make sure that land is up to Code, so that we can operate a
- legal establishment. In the past, we've had to learn the proper steps the
- hard way. Our past mistakes have cost a great deal of time and money.
- These kinds of errors could cause you to have to close the doors. That is
- 25 why it is imperative when it came to purchasing the property at 5149

| 1 | Randleman Road, in Greensboro, that it be done properly. Since Cardinal |
|----|---|
| 2 | Metals purchased the property in January 2022, Randall has not only put |
| 3 | all he had into purchasing the property, but he's reconstructed the property |
| 4 | to meet all environmental protocols and taken the steps necessary to follow |
| 5 | all rules regulated by the State of North Carolina. And if allowed to |
| 6 | continue business, he will continue to make more improvements and |
| 7 | resources to come in. In the event Cardinal Metals is forced to shut down, |
| 8 | that will be the end of Cardinal Metals. You would not only be closing a |
| 9 | business, you will be closing the doors on my family, Brandon's family, |
| 10 | the families of the employees that it takes to run the yard; the drivers that |
| 11 | haul our metal and the hurting families of Cardinal's customers, who have |
| 12 | come to rely on Cardinal to pay them the best possible price for their |
| 13 | effort. You know, it just my man would have never Randall would |
| 14 | have never put forth the effort without getting the word without being |
| 15 | told and going for it. And as far as the technicalities and the paperwork and |
| 16 | all that, I get it, but the fact is, he was told, He would never put everything |
| 17 | up like, the man put everything up he put everything on the line and |
| 18 | that's what's real. And we are all one (1) family in here, you know, and |
| 19 | when it comes time to make a decision, please take all that into |
| 20 | consideration. He was led to believe and that's what it comes down to. I |
| 21 | appreciate it. |
| 22 | MS. MILLER: Thank you, Jonathan. We |
| 23 | appreciate your testimony. |
| 24 | Okay, we need to really make it quick, and |
| 25 | please, please, please evidence. |
| | |

| 1 | Please state your name and address. |
|----|--|
| 2 | After the gentleman testifies for, we will |
| 3 | hear those against, so that we can wrap things up |
| 4 | Please state your name and address. |
| 5 | MR. GLASGOW: Good evening, |
| 6 | my name is Albert Glasgow, 1427 Vine Street, |
| 7 | Greensboro, North Carolina. |
| 8 | MS. MILLER: And do you swear |
| 9 | or affirm to tell the truth, the whole truth and |
| 10 | nothing but the truth? |
| 11 | MR. GLASGOW: I do. |
| 12 | MR. GLASGOW: Well, ever since I've been scrapping |
| 13 | I've been scrapping for about two (2) years now, I've worked in |
| 14 | construction for twenty-two (22) years, I'm a retired brick mason, so I do |
| 15 | this on the side, and ever since I've been going to Cardinal Metals, |
| 16 | Randall's he's been closed a few times for violations, but everything |
| 17 | they tell him to do, he does. They told him to build a pit, concrete, he built |
| 18 | it. I was in construction in concrete and I know that cost him quite a bit of |
| 19 | change. The pit that he was referring to, he did that, somebody went and |
| 20 | sabotaged it and he fixed it back. That cost him money. So, everything that |
| 21 | he's asked to do, he does. He looks like a big, redneck, but he doesn't see |
| 22 | color. We're all one (1) big family and we go to him and he treats |
| 23 | everybody the same. And I would love for him to stay open, because he's |
| 24 | putting food on my table, feeds my kids and helps everybody that he |
| 25 | knows. And that's all I have to say. |

| 1 | MS. MILLER: Thank you, Sir. |
|----|---|
| 2 | For those that want to speak against, and Sir, I |
| 3 | believe Mr. Ziegler was going to speak against |
| 4 | earlier, so I would like for him to come up first. |
| 5 | MR. ZIEGLER: It's for. I'll stay |
| 6 | on the subject, don't worry. I understand. |
| 7 | MS. MILLER: Okay, last person |
| 8 | speaking for tonight, no one else. We can cut off |
| 9 | the mic for sure. |
| 10 | Sir, if you will, please state your name |
| 11 | and address for the record. |
| 12 | MR. MEEKS: Brian Meeks, 1962 |
| 13 | Whispering Pines Road, Danville, Virginia |
| 14 | MS. MILLER: Perfect, and do |
| 15 | you swear or affirm to tell the truth, the whole |
| 16 | truth and nothing but the truth? |
| 17 | MR. MEEKS: Yes. |
| 18 | MS. MILLER: Okay. |
| 19 | MR. MEEKS: I purchase from Randall, so this is coming |
| 20 | from a few different perspectives, I travel what I do is, I buy from scrap |
| 21 | yards. I've got an exporting business in Danville, Virginia where we export |
| 22 | out. I travel from yards, to yards, to yards, scrap yards, meaning not just |
| 23 | longs. I go to different scrap yards up and down the east coast. I've been |
| 24 | doing business with Randall for five (5) years now, give or take. I've been |
| 25 | to his yard several times, been to his other yard several times. From my |

experience in dealing with other yards, I've seen a lot of yards, not do what 1 they're supposed to do. Dumping oil on the ground, antifreeze, gas pouring 2 on the ground. This yard doesn't do that. He sells this stuff so why would 3 he put it on the ground? It wouldn't make sense, financially it wouldn't 4 make sense for laws and legalities, as well. This man does make sure that, 5 as far as harmful liquids being put into the ground or for harm for other 6 residents in the area, he makes sure that it's taken care of. I've noticed it 7 myself. I've watched him change the whole property, literally, from 8 something that was nothing, to something. He put gravel in, put everything 9 into place just like he should. Spent like --- everybody can vouch for, spent 10 a pile of money on this yard to make sure that he makes everyone happy in 11 the area and makes sure that it doesn't cause red flags. Like I said, his 12 place is definitely in the spectrum of other yards, phenomenal. He takes a 13 lot of pride in what he does, he takes care of his place and he makes sure 14 things are taken care of like he's supposed to. I understand that the 15 property might not be zoned --- the back part of it, might be zoned AG, is 16 that right? And the front's zoned Heavy Industrial, HI, but that's not going 17 to stop him from doing business. These people can complain and complain 18 and complain about loud noise or this, that and the other, car crushing, but 19 the fact of the matter is, they're still zoning HI and he can still do a 20 business and it might not be as big, it might be a little bit smaller, but he 21 can still make the same noise, he can still do whatever he wants to, it's not 22 against the law for him to conduct business on the front half of that 23 property. Whether or not he does it or not, that's up to him, but it's not 24 going to change anything for residents around him. He can continue and he 25

| 1 | can crank the loader up every day of the week, seven (7) days a week as far |
|----|--|
| 2 | as that goes, it's not against the law. He can smash cars, he can do |
| 3 | whatever he wants to on the front half. So, it's not going to extinguish |
| 4 | anything that's going on, t could amplify it, if it needed to be, but like I |
| 5 | said, the man does everything he needs to. I'll vouch for it, I've watched it, |
| 6 | he's followed every single time that someone has come in there. When he |
| 7 | moved the yards, I ask him, point blank, I said, "Did you make sure that |
| 8 | you talked to them about the zoning?" He said, "Yes. the man said, |
| 9 | verbatim, "floating zoning", period. Okay? That's all I've got. Thank you. |
| 10 | MS. MILLER: Thank you very much for |
| 11 | your testimony. We appreciate it. Okay, now we |
| 12 | will allow for rebuttal. Mr. Zegler. Is there |
| 13 | anyone else that wants to speak against, one (1); |
| 14 | two (2); three (3); four (4); five (5), against. |
| 15 | Okay. I want to reiterate, we're hearing a lot |
| 16 | tonight about this property. We're addressing |
| 17 | whether or not there's a violation going past the |
| 18 | HI into the AG. That's it. We're not questioning |
| 19 | anything else tonight. So, if you could address |
| 20 | that part, that would be wonderful. |
| 21 | MR. ZIEGLER: Are you talking to me? |
| 22 | MS. MILLER: Yes, Sir. And anyone else |
| 23 | tonight that wants to speak against. So, we have |
| 24 | to start, if you would, again, I'm so sorry, |
| 25 | Mr. Ziegler, and you did this once, but will you |

| 1 | please state your name and address? |
|----|--|
| 2 | MR. ZIEGLER: Thomas K. |
| 3 | Ziegler. |
| 4 | MS. MILLER: Thank you. |
| 5 | MR. ZIEGLER: 107-A Mercy Road, it's |
| 6 | in Greensboro 27406. |
| 7 | MS. MILLER: Thank you. Yes, Sir. |
| 8 | MR. ZIEGLER: I'm a stakeholder. |
| 9 | MS. MILLER: And do you |
| 10 | swear or affirm to tell the truth, the whole truth |
| 11 | and nothing but the truth. |
| 12 | MR. ZIEGLER: I do. |
| 13 | MS. MILLER: Thank you. Please |
| 14 | proceed. |
| 15 | MR. ZIEGLER: Okay, I know nobody's addressed it, this is |
| 16 | the Unified Development Ordinances for Scrap Metal. |
| 17 | COURT REPORTER: Please |
| 18 | speak into the microphone. |
| 19 | MR. ZIEGLER: Sorry. I'm kind of new at |
| 20 | this. |
| 21 | MR. ZIEGLER: And I'd like to give have you ever seen |
| 22 | this? |
| 23 | MS. MILLER: Yes, we've seen it, yes. |
| 24 | MR. ZEGLER: So, you don't have to look |
| 25 | at it? Should I mention what he doesn't have? |

| 1 | He doesn't have the planting yards. This is a |
|----|--|
| 2 | requirement. |
| 3 | MS. MILLER: Mr. Ziegler, please |
| 4 | proceed with your rebuttal. |
| 5 | MR. ZEGLER: Should I talk about that? |
| 6 | And he doesn't have the minimum of five (5) |
| 7 | acres, which is the minimum. He only has 4.91 |
| 8 | acres and he's trying to rezone only part of that |
| 9 | property. So, he's keeping the house, the |
| 10 | minimum I assume, the minimum size, so he |
| 11 | might only have four (4) acres. The minimum |
| 12 | requirement here is five (5) acres. And let's |
| 13 | see I had noise issues. There were noise |
| 14 | issues I never called up about the noise, |
| 15 | because I didn't think the Police, the Sheriffs or |
| 16 | whoever they call, they never do anything, |
| 17 | anyway. But I want to know is, can I show |
| 18 | videos of my house and what it sounds like. |
| 19 | MS. MILLER: No, Sir. |
| 20 | MR. ZIEGLER: I can't do that? For the |
| 21 | noise? |
| 22 | MS. MILLER: No, Sir. |
| 23 | MR. JOHNSON: Not necessary. |
| 24 | MR. ZIEGLER: How about I said he's been kicked out |
| 25 | of other places for zoning violations for his business. He's been kicked |

| 1 | out of Ramsuer. DB Scrap |
|----|--|
| 2 | UNKNOWN SPEAKER: That's not true. |
| 3 | MR. ZIEGLER: Well, you work there. |
| 4 | She and he did, too and it was owned by |
| 5 | Cardinal Metals. I don't know if you want to |
| 6 | look at this? |
| 7 | MS. MILLER: No, Sir. |
| 8 | MR. ZIEGLER: That's it? |
| 9 | MS. MILLER: Thank you very |
| 10 | much, Mr. Ziegler. Will the next person that |
| 11 | wants to speak against, come up to the |
| 12 | microphone? Please state your name and address. |
| 13 | MR. WELBORN: My name is |
| 14 | Tony Welborn. I live at 5139 Randleman Road, |
| 15 | which is just across the yard from where this |
| 16 | company is. |
| 17 | MS. MILLER: Do swear or affirm |
| 18 | to tell the truth, the whole truth and nothing but |
| 19 | the truth? |
| 20 | MR. WELBORN: Yes, I do. |
| 21 | MS. MILLER: Please stick with |
| 22 | the evidence. |
| 23 | MR. WELBORN: I will. |
| 24 | MR. WELBORN: To stick with the evidence, I've heard a lot |
| 25 | tonight about zoning and all of these types of things, the numbers and how |

| 1 | much acreage he has, that type of thing, and that's understandable, that's |
|----|---|
| 2 | important information, but I want to talk to you about living next door to |
| 3 | this place. I hear it all day long, seven (7) days a week, in some instances, |
| 4 | from 7:00 in the morning, 'til 7:00 at night. I live there. Now, everybody's |
| 5 | talked about |
| 6 | MS. MLLER: Sir. I'm sorry to cut |
| 7 | you off |
| 8 | (Thereupon, there was a speaker from the audience that |
| 9 | was not speaking into a microphone (inaudible)) |
| 10 | MR. BAISDEN: The hours are from 8:00 |
| 11 | to 4:30, we work during the daytime |
| 12 | MS. MILLER: If there is anyone |
| 13 | else that has a concern about the noise, please |
| 14 | know that the Board has been given Police |
| 15 | records in regard to that, so that does not need to |
| 16 | be addressed tonight. But thank you. |
| 17 | MR. BAISDEN: Can I ask a question? |
| 18 | MR. MASON: No. |
| 19 | MR. WELBORN: Well, I wasn't |
| 20 | addressing it, you said you wanted people who |
| 21 | have knowledge of the problem. I'm talking |
| 22 | about the problem. |
| 23 | MR. WELBORN: Just like everybody's been talking about |
| 24 | the money he's invested and all that, has anyone considered how much |
| 25 | money all of the property owners around there have invested over the |

| 1 | years? I've been there for thirty (30) years. I've invested a lot of money in |
|----|---|
| 2 | my home. Certainly, more than he's put in his property. Okay. So, my thing |
| 3 | is, these are things that the Board should consider. I know you have the |
| 4 | legal part about zoning and that type of thing, but we live there. All these |
| 5 | people that have been coming up testifying from Virginia, Lexington, |
| 6 | Ramseur, or wherever else they were from, they don't live there, so they |
| 7 | can and you know, I'm not saying there's anything wrong with the |
| 8 | man having a business, I've used DH Griffith before, but he's not located |
| 9 | in the middle of people's neighborhood, and this guy decided to |
| 10 | (Thereupon, there was an unknown speaker from the audience that |
| 11 | was not speaking into a microphone (inaudible) also shouting) |
| 12 | MS. MILLER: Let's let the gentleman |
| 13 | continue his testimony. |
| 14 | MR. WELBORN: Thank you. I |
| 15 | didn't say anything when they were talking. |
| 16 | MR. WELBORN: As I said, the man decided to buy a piece |
| 17 | of property and put a junk yard in the middle of a neighborhood, where |
| 18 | people live. He cared nothing about our property values, he cared nothing |
| 19 | about how much money we had invested, but they want us to feel like we |
| 20 | should be concerned about how much money he's lost, because he put a |
| 21 | business in the middle of a neighborhood. He makes noise. I can hear this |
| 22 | noise in my house with the doors closed in the wintertime. How can we |
| 23 | ever we can't do any entertaining in our yards or anything like that, |
| 24 | because I can look through the trees right there and see all these big |
| 25 | machines and it looks like a Transformer's movie over there or something, |

| 1 | they're moving so much stuff around. They drop big pieces of metal down |
|----|---|
| 2 | on the ground or whatever from whatever height, I don't know what it |
| 3 | is, but I do know this, I haven't heard stuff like this since I was in the war. |
| 4 | Some of this stuff is that loud. So, I think he needs to go. He needs to |
| 5 | move his business. I don't care, I'm not saying put him out of business, but |
| 6 | he needs to move it out of our neighborhood |
| 7 | (Thereupon, there was an unknown speaker from the audience that |
| 8 | was not speaking into a microphone (inaudible)) |
| 9 | MR. WELBORN:because he put it in our neighborhood, |
| 10 | and he had no consideration for us when he did that. Thank you. |
| 11 | MS. MILLER: Thank you very much. |
| 12 | MR. ELKAN: Madam Chair, if I may, |
| 13 | just I want to be respectful to the gentleman |
| 14 | testifying, but I would object to the Board's |
| 15 | consideration of testimony Madam Chair, I'm |
| 16 | sorry. I just wanted, for the record, to object to |
| 17 | the Board's consideration of irrelevant testimony. |
| 18 | MR. MASON: Madam Chair, |
| 19 | (Thereupon, there was an unknown speaker from the audience that |
| 20 | was not speaking into a microphone (inaudible)) |
| 21 | MS. MILLER: I'm sorry. Unless you have |
| 22 | been sworn in, please refrain from making |
| 23 | remarks. At this time, I would like to call our |
| 24 | County Attorney up to remind everyone why |
| 25 | they are here this evening. |

| 1 | MS. WELBORN: I have signed the paper. |
|----|--|
| 2 | MS. MILLER: Just a moment, please. |
| 3 | MR. MASON: Thank you, Madam Chair. |
| 4 | And to be clear, as she has stated earlier this |
| 5 | evening and on more than one (1) occasion, the |
| 6 | only issue that this Board is able to address is the |
| 7 | zoning issue. And that is why she was letting |
| 8 | folks who have personal knowledge that is |
| 9 | relevant to that decision that this Board has to |
| 10 | provide, they can come forward, whether they are |
| 11 | in support of or against this Appeal. That's the |
| 12 | issue, and I would advise this Board openly, and |
| 13 | I think this Board is already there, that whether |
| 14 | you might like this business or not like this |
| 15 | business being there, noise issues, which aren't |
| 16 | tied to the zoning issue that this Board is |
| 17 | considering, those are not those are not issues |
| 18 | that they can decide tonight, for better or worse. |
| 19 | MS. MILLER: All right. If you |
| 20 | will, please state your name and address? |
| 21 | MS. WELBORN: My name is Annie |
| 22 | Welborn. I live at 5139 Randleman Road. |
| 23 | MS. MILLER: Thank you. Do you swear |
| 24 | or affirm to tell the truth, the whole truth and |
| 25 | nothing but the truth? |

| 1 | MS. WELBORN: Yes. |
|----|---|
| 2 | MS. MILLER: And you've already signed |
| 3 | the paper? |
| 4 | MS. WELBORN: Yes. |
| 5 | MS. MILLER: Okay, thank you. Go right |
| 6 | ahead. |
| 7 | MS. WELBORN: I want to speak to this from a different |
| 8 | perspectives. And all the smart comments are unnecessary. Even I have |
| 9 | made unnecessary comments |
| 10 | MS. MILLER: Ma'am, please |
| 11 | address the Board. |
| 12 | MS. WELBORN: This gentleman, who represents this family |
| 13 | came to our door, on our property, and talked to us and told us what they |
| 14 | was going to do. And we were okay, the man was trying to start a |
| 15 | business, we respect that. No issue. But we thought they would adhere to |
| 16 | what we were told when he when the person came on our property and |
| 17 | talked to us. He told us he put his whole life savings into it. That's all well |
| 18 | and good. I appreciate a hard-working man. We put our life savings into |
| 19 | our home and in remodeling our home. The smell, I'm an outdoors person, |
| 20 | I grow gardens, I grow raised beds, I grow vegetables on my deck. I cannot |
| 21 | even enjoy that. Keep in mind I really have no issues with the business, if |
| 22 | he would just give us a little bit of peace and quiet every now and then. |
| 23 | The company that was there before, did not make noise from sunrise and |
| 24 | past sunset, seven (7) days a week. A lot of people may disagree with me, |
| 25 | but I really have no issue with a person trying to earn a honest living. But |

- start it right. I grew up on a farm in Person County, North Carolina, five
- 2 (5) brothers and a military Daddy and a Momma that didn't play. I'm the
- only girl. I have no problem with hard work, none, whatsoever. But let's
- do it legitimately. Let's get it zoned first, let's get it surveyed, let's get it
- 5 taken care of, and show some concern about the people that live there.
- 6 Nobody's trying to put anybody out of business or out of work. I've
- 7 worked my entire life, probably the same way you-all have. I've done
- 8 some hard work. I've done some soft work. I have nothing against you as a
- 9 business and as a person. But I will not tolerate and will not adhere to the
- mess that's being told today, because it's not fair. All we need to do is be
- fair and go by the book. When I bought our property out there, we had it
- surveyed, okay. We knew what we could do and what we couldn't do. I
- want, please, just a little bit. I looked it up on line and it said, "8:30 to
- 4:30", I go to work in the morning at 5:30 in the morning, I come home, I
- go outside, I work, I go to the church garden and work, I work outside
- again. I can smell stuff in the air, okay. I know what comes with that
- territory, I know what comes with that kind of work. But we have to be fair
- all around. I could not go buy my house without having a land survey, I
- can't go --- I had a Generac installed. Do you know how many inspections
- we had to go through for that? By the book. By the book. That's all we're
- 21 asking for, is by the book. If you're containing run-off properly, that's
- great, if you're not containing it properly, it needs to be addressed by a
- professional, not by opinions. It needs to be reassured to the community
- that we can get some kind of peace and quiet every now and then.
- MS. MILLER: Ma'am, I think

| 1 | that's something that the neighbors will need to |
|----|---|
| 2 | address with the business, directly, but we've |
| 3 | heard the items that you've shared tonight, that |
| 4 | are a part of what decision we need to make, in |
| 5 | regard to the violation. Thank you. |
| 6 | MS. WELBORN: Okay. |
| 7 | MS. SEAGRAVES: Hi, Tammera |
| 8 | Seagraves, 5133 Redwood Road. I back up to |
| 9 | their property. |
| 10 | MS. MILLER: Okay. That's great. This is |
| 11 | going to be the last testimony against. The |
| 12 | gentleman in the blue shirt will be the last |
| 13 | testimony against. Do you swear or affirm to tell |
| 14 | the truth, the whole truth and nothing but the |
| 15 | truth? |
| 16 | MS. SEAGRAVES: Yes, Ma'am, I |
| 17 | affirm. |
| 18 | MS. MILLER: Can you do me a |
| 19 | favor and stick to the matter at hand, which is the |
| 20 | zoning issue and the fact that there's |
| 21 | encroachment upon AG. |
| 22 | MS. SEAGRAVE: Yes, Ma'am. |
| 23 | MS. MILLER: Please proceed. |
| 24 | MR. CALLOWAY: Ma'am, I think you |
| 25 | need to turn on the microphone. |

| 1 | MS. REAVES: It's the top button. Just |
|----|---|
| 2 | push it up. |
| 3 | MS. SEAGRAVES: So, anyway, I back up to their property |
| 4 | and that would be that northeast corner, and yes, they have cleaned it up |
| 5 | now, but they have shoved that over over where it comes onto my |
| 6 | property, and a creek runs back there and I have pictures that I took |
| 7 | yesterday and you can see the oil in the creek. And you can see the rust in |
| 8 | the creek and it's coming from this direction (indicating) because the creek |
| 9 | runs this way (indicating) and it runs down to Polecat Creek. So, that's |
| 10 | contaminating all the water down there for the animals and contaminating |
| 11 | our land. I don't care that he has a business, I put up with the Medley's for |
| 12 | years, and you know, they made noise every now and again, but you know, |
| 13 | I know that's not the Ordinance, but they make it all the time. I mean, I |
| 14 | can't do anything in my yard. I can't have this conversation in my yard, |
| 15 | because I have to yell all the time. That's pretty much what I've got to say. |
| 16 | MS. MILLER: Thank you for |
| 17 | your testimony. I'm not sure who was first. |
| 18 | MS. SEAGRAVES: I'm going to leave |
| 19 | that so they can see them. |
| 20 | MR. ELKAN: And Madam Chair, I would |
| 21 | object to the consideration of the testimony as to |
| 22 | contamination and contaminants in the creek |
| 23 | with a lack of foundation. |
| 24 | MS. SEAGRAVES: Would you like to |
| 25 | see the pictures, Sir? |

| 1 | MS. MILLER: Sustained. |
|----|--|
| 2 | MS. REAVES: Object. |
| 3 | MS. MILLER: After you sign in, please |
| 4 | state your name and address. |
| 5 | MR. BASS: Steven Bass, 5001 |
| 6 | Randleman Road. |
| 7 | MS. MILLER: Do you swear or affirm to |
| 8 | tell the truth, the whole truth and nothing but the |
| 9 | truth? |
| 10 | MR. BASS: Yes, Ma'am. |
| 11 | MS. MILLER: Please proceed. |
| 12 | MR. BASS: Madam Speaker, Councilmen, advisors, we |
| 13 | appreciate you-all hearing us today. I have done the research and according |
| 14 | to UNC Government Division, a "floating zoning" is to a specialized |
| 15 | zoning district that is defined is an Ordinance, but not applied until a |
| 16 | landowner petitions to rezone their property. "Floating zones" are used in |
| 17 | many Ordinances and they are defining the text of the Ordinance, but not |
| 18 | applied on the ground until a landowner petitions to rezone their property. |
| 19 | Meaning that no "floating zone" would have been more or less, denoted. It |
| 20 | would have to be denoted by the County on the zoning map. Also, |
| 21 | according to EPA standards, a what they call "EOL", or End of Life |
| 22 | vehicle facility must contain no less than five-point-zero-zero (5.00) acres |
| 23 | and all stored fluids must be stored in an approved and sealed container at |
| 24 | time of acceptance. That's all I have to say. Thank you, Ma'am. |
| 25 | MS. MILLLER: Thank you |

| 1 | very much for your testimony. If you will, please |
|----|---|
| 2 | sign the paper there and then state your name and |
| 3 | address for the record? |
| 4 | MR. ELKAN: Madam Chair, I just for |
| 5 | the record, objecting to the consideration of the |
| 6 | testimony as lack of foundation. |
| 7 | MS. MILLER: Sustained. Please state |
| 8 | your name and address, |
| 9 | MS. WARREN: Susan Warren, 6905 |
| 10 | Woodhue Drive. |
| 11 | MS. MILLER: Thank you. Do you swear |
| 12 | or affirm to tell the truth, the whole truth and |
| 13 | nothing but the truth? |
| 14 | MS. WARREN: I do. |
| 15 | MS. MILLER: Thank you very much. |
| 16 | Please proceed. |
| 17 | MS. WARREN: Thank you. I have lived around there since |
| 18 | 1955, when I was born. Davis Mill Road is named after my family, it's a |
| 19 | 180 acre farm. I'm with Tammy Seagraves, all of that land where the car |
| 20 | crushing company is, the water, whenever it runs off, it runs into the pond |
| 21 | that's on the farm, which runs into Polecat Creek, which runs through the |
| 22 | farm, which runs into the Randleman Watershed. So, you're talking about |
| 23 | a lot of people's water they drink. I don't know, but I was told by |
| 24 | somebody from the Guilford County Planning and Zoning, that the County |
| 25 | would come out and test everybody's water and make sure that it was safe. |

I have the name of a young man who, whenever this first started, when 1 they first moved in, and I called downtown and called downtown just about 2 every day, because I'm like all the rest, and you-all don't want to hear that 3 word, "noise", but I'm going to say it. So, that's it, but this man was sent. 4 He was an Inspector from Environmental Health and he went to the car 5 crushing place and he --- I saw him --- he had my number, too, he was 6 coming to my house to check the water and the pond and stuff, and he said 7 that he was not allowed to take pictures there whenever he was there 8 because there were buckets and barrels of fluid. Some had gas, some had 9 10 oil, some had transmission fluid. Some had brake fluid. None of them --all different sizes --- none of them had lids on them. So, it wasn't long after 11 that until a whole lot of gravel showed up on that. So, EPA was contacted. 12 If you call EPA in Raleigh, from Raleigh – from Burlington to Greensboro, 13 EPA comes out of Winston-Salem. So, anyway, the first man that came out 14 there was wounded, had a bandage on --- a big brace on his knee, so they 15 sent another guy. But yes, there was stuff that looked just like oil and gas 16 all over the whole lake, just about --- I mean, the pond, and it's almost 2 17 acres and it was on the --- where the little stream is, where the water feeds 18 one of the feeders that feeds into the pond. So, anyway, with that being 19 said, there is a water issue. We have people in the neighborhood who are 20

I'm almost antique material, but there is no way all of that --- I think there

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senior citizens, we have people that have new babies, it's a good mix of

everybody in the community. Everybody's concerned. I think you ought to

be able to tell that by how many people showed up tonight to see what is

happening here. I've lived there since 1955. So, anyway, to say the least,

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are three (3), the last time I counted --- of these car crushing machines that 1 are really like excavators, that all of that equipment and that building that 2 is on that .96 acres of land, that's designated HI, that can be --- you can't 3 put all of that stuff on that property. It all won't fit, he's got too much of it. 4 So, other than that, why would anybody buy a property and not have it 5 surveyed? I mean, how old are we? We're not teenagers, really, there is 6 protocol and you have to follow it. And if you don't, you pay the penalty 7 for what it is. So, anyway, going up the road one day, there are car parts 8 usually in neighbor's yards that have to pick it up before they can mow 9 their yards, there's glass all over the road.. One day I was going up South 10 Elm Street following a tractor trailer truck that just left there, that was 11 headed to get on Highway 73. Car parts were flying off the top of the 12 vehicle. It was not covered, I picked up the phone, I called 9-1-1 and asked 13 for the State Patrol and this is what the State Patrolman told me, "That's 14 not our concern." I said, "It will be your concern when you have to go to 15 my house and tell my children that I just got killed because of parts flying 16 off a truck that wasn't covered." So, that's another food for thought, taking 17 it from a different aspect. So --- but no, sometimes if you don't get a 18 survey, I don't care who you are, you're making a mistake. You learn from 19 your lessons and there is not five (5) acres of land there. I've known where 20 that place was, I knew the people who lived there before Mr. Medley. Mr. 21 Medley didn't cause a whole lot of noise other than shooting guns on 22 Saturday nights when everybody was drunk and all you had to do was call 23 the law and the Sheriff's would go calm them down and they knew exactly 24 where the noise was coming from. But this is --- I mean, it's like they said 25

| 1 | awhile ago, all the time. | |
|----|---------------------------|---|
| 2 | | MS. MILLER: Thank you for |
| 3 | | your testimony. We appreciate it. |
| 4 | | MS. WARREN: Thank you. |
| 5 | | MR. ELKAN: Madam Chair, for |
| 6 | | the record, I object to the Board's consideration |
| 7 | | and testimony, lack of foundation. More |
| 8 | | prejudicial than probative. Irrelevant. |
| 9 | | MS. MILLER: Sustained. |
| 10 | | MR. BAISDEN: Also, for the record, I |
| 11 | | don't own trucks, I don't have any trucks. |
| 12 | | MS. MILLER: Can we close the Public |
| 13 | | Hearing? |
| 14 | | MR. MASON: I would suggest yes, |
| 15 | | you can close it. |
| 16 | | MS. MILLER: All right. That concludes |
| 17 | | the Public Hearing and now the Board will |
| 18 | | deliberate. |
| 19 | | MR. MASON: Would you like to do a |
| 20 | | brief Closed Session? |
| 21 | | MR. ELKAN: Do we have an opportunity |
| 22 | | to close, or no? |
| 23 | | MR. MASON: Yes. |
| 24 | | MR. ELKAN: Closing arguments? |
| 25 | | MS. REAVES: Matt, can we do our |

| 1 | Closings? |
|----|---|
| 2 | MR. MASON: Yes. |
| 3 | MR. ELKAN: Okay. |
| 4 | MR. JOHNSON: Did you say there was a |
| 5 | room, somewhere down there? |
| 6 | MS. MILLER: I'd love to. Do we need to |
| 7 | make a motion on that? |
| 8 | MR. MASON: Yeah, apologies, since |
| 9 | you've closed the Public Hearing, you should |
| 10 | allow both sides to make Closing Arguments. |
| 11 | MS. MILLER: Do you want me to open it |
| 12 | again? |
| 13 | MR. MASON: No. No, it's not evidence |
| 14 | at |
| 15 | this point. |
| 16 | MS. MILLER: Okay, got it. |
| 17 | MS. REAVES: I'm going to let you go |
| 18 | last. I won't waive Opening on you. |
| 19 | MR. MASON: As long as it is Arguments |
| 20 | and not evidence. |
| 21 | MS. MILLER: Just for everyone that is |
| 22 | sorry for everyone in the gallery, we are now |
| 23 | hearing Closing Arguments. |
| 24 | |
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CLOSING ARGUMENTS - COUNTY 2 MS. REAVES: Madam Chair and Board, you got to hear 3 both sides tonight. The County side --- you actually got to hear three (3) 4 sides, the Appellant side and you got to hear the Public side. Thank you 5 guys so much for letting the public weigh in. I know it wasn't necessarily 6 on topic, but you got to hear the surrounding community and also people 7 that are supporting this business. But here's the brass tacks ---- please 8 don't do that in the background while I'm doing my closing. Thank you. 9 Here's the brass tacks, Guilford County is responsible, under Article 10 2 of our Ordinance, Section 15. Our Planning Director has the duty to 11 administer and enforce our UDO. In addition to that, under those powers of 12 duties and the case law and the Ordinance was provided to the Board and 13 also to Counsel in your packet behind the Exhibits, in that power and duty 14 the Planning Director gets to make all final decisions and interpretations 15 and definitions of our UDO. And that is exactly what has happened here. 16 Our Planning Director has determined that there was a violation of the 17 Guilford County UDO. Not for noise, not for contamination, but for going 18 outside of the HI boundaries that were established in 1970, whether t was 19 4.9 acres or 10.2 acres, it was approved by Guilford County for HI, but 20 within the confines of those metes and bounds. It doesn't matter what it 21

looks like on the GIS, it just matters that its outside those metes and

bounds. What does it mean for this Board? Well, I think part of that --- part

of that burden that is shifting to the Appellant, is testimony that there was

no survey done. That's what the attorney said, that's what a closing

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- attorney said. That's a problem because not only do you have the outside
- 2 boundaries of that property, you have an interior boundary of that property.
- 3 And there is a duty of a purchaser to verify what they're purchasing and to
- 4 verify the use. It doesn't matter if they talked to Oliver Bass, or Boliver
- 5 Gas or whoever, on the phone. Oliver Bass does not bind the County. What
- 6 binds this County and what binds the public is that written UDO. That's it
- and that's all. And we had a closing attorney that said he doesn't really do
- 8 it, he owns some rental properties, that's not the same thing as HI, and it
- 9 has nothing to do with split-zoned properties. It has nothing to do with
- going into an Ordinance and making sure that whatever "floating zone"
- term that you thought was there, that it's there, not appearing, but your
- customer is bound by that.
- In the "floating zoning" argument, you heard one of the guys to
- come up, Mr. Bass, still a part of the research that I did, if you look in your
- packet, when you get time, you can do it in Closed Session, the Ordinance
- 16 I just referenced is CL1, Case Law 1, the conditional "floating" from the
- NC School of Government, they discussed and it's listed as DL 2 in your
- packet. That conditional floating --- I mean, that "floating zoning" is
- 19 Conditional Use Conditional Zoning. That's where that comes from. And
- it can't be done by oral representation, it must be done by written
- application of the owner. That's it and that's all. So, saying that someone
- told me I could do it, that's a staff member that can't bind the County,
- when the UDO is public and the processes and information for Conditional
- Special Use Zoning are there, it's not a defense to operating outside the
- 25 metes and bounds. Metes and bounds are solid.

| 1 | As to the 2 nd defense of continuation, taken by it's plain meaning, a |
|----|---|
| 2 | prior conforming use, the testimony from the Appellant side is that it was |
| 3 | diesel engine repair. I didn't hear any testimony about a current continuing |
| 4 | use of diesel repair. That also, is not a defense to operating outside the |
| 5 | solid metes and bounds that were established in 1970. |
| 6 | The 3rd defense was conforming use. How many of you guys have |
| 7 | looked at this Permitted Use Matrix over and over and over again in your |
| 8 | roles, and if you will just look through there and look at the AG portion for |
| 9 | waste sites, or where you have your junk and your salvage yards, or you |
| 10 | look at the recycling for outdoors. You see that "P" the right to use it for |
| 11 | that in HI, you don't see it in AG. Do you know why? N your packet you |
| 12 | will see a case called Dobo V. Zoning Board of Adjustment. It was heard |
| 13 | in the Court of Appeals, that got reversed by our Supreme Court. It's a |
| 14 | 2003 case. I heard arguments about, "well, you have track hoes, and you |
| 15 | have farming equipment", but guess what? That's not enough. If you read |
| 16 | this Dobo case, the Supreme Court said, "It has to be customary, incidental |
| 17 | and primary use of land." I didn't hear any testimony today about |
| 18 | Agricultural conduct on that land. The presence of a tractor or a track hoe, |
| 19 | excavator, or things that might be used in farming is not enough to say that |
| 20 | it can be used for Heavy Industrial. As a matter of fact, let me get to my |
| 21 | page here, because they have a really good quote in here. Our Supreme |
| 22 | Court overturned the Court of Appeals, based on a property that was |
| 23 | operating customarily, incidental and subordinate to the primary residential |
| 24 | use of the property. It was about a sawmill and a buyer was building a |
| 25 | woodshop at the back of his house with the wood off of his own land, |

| 1 | using the sawmill. Customarily, incidental. And he would occasionally do |
|----|---|
| 2 | some work, not for pay, for his friends. And the Supreme Court overturned |
| 3 | and said, "That is irrespective of any potential use of the saw. What |
| 4 | mattered was the actual use of the equipment." So, it doesn't matter if you |
| 5 | have a farm tractor, if you're not using it for farming, it's not the potential |
| 6 | use, it's what you're actually using it for. So, the conforming use argument |
| 7 | fails. Now, you also heard how cooperative Mr. Baisden has been, and he |
| 8 | has. He's been responsive, and I think he got, maybe, in over his head. I |
| 9 | hate that he didn't get a survey, but it's not my job to argue about his |
| 10 | cooperativeness. I do ask that the Board recognize that. My job is to make |
| 11 | sure that this Board has the information from its Planning Director that |
| 12 | validates the Notice of Violation that was issued December 20th of 2022, |
| 13 | and to provide you with the Case Law and our Ordinances that back that |
| 14 | up. And we have done that today. You have the evidence and the testimony |
| 15 | and you have the Case Law to back it up and some of you have the |
| 16 | background, when it comes to these type of violations. So, it is the |
| 17 | Planning Department's position that the Board should affirm it's Notice of |
| 18 | Violation and allow the County to move forward with enforcing that, or in |
| 19 | the event that they can work something out with the owner, to postpone |
| 20 | that. If the Planning Director decides to do that to allow that Application to |
| 21 | go through, but I think, right now, where we are is that the Board is in a |
| 22 | position where it has to affirm the NOV. Thank you so much for your time. |
| 23 | |

24 CLOSING ARGUMENTS – APPELLANT

| 1 | MR. ELKAN: Madam Chair, Board members, I'll try to be |
|----|--|
| 2 | brief. In speaking, specifically, to the evidence that you've heard, I would |
| 3 | submit to you that there is a lack of evidence of operations outside of the |
| 4 | HI property, there is a lack of foundation with respect to the testimony |
| 5 | concerning the GPS. Mr. Calloway testified that I believe he testified |
| 6 | and I'm certainly not trying to mischaracterize his testimony but that the |
| 7 | GIS map that was provided to Zoning staff was not, necessarily, accurate |
| 8 | with respect to the HI portion of the property. So, I would submit to you |
| 9 | also, that staff did not and there is no evidence demonstrating that there |
| 10 | is a lack of continued non-conforming use. The non-conforming use |
| 11 | Ordinance, 11.06 addresses (b) addresses non-conforming uses and I |
| 12 | believe the testimony was regarding, from Mr. Calloway, was regarding |
| 13 | the truck diesel truck repair operations. The Statute that our excuse |
| 14 | me, the Ordinance that I just cited, talks about non-conforming uses and |
| 15 | the issue isn't whether it's the same, it's whether it is equal of less |
| 16 | intensity. And so, it doesn't have to be continuing use for diesel truck |
| 17 | repair. I would submit to you that this is a similar operation to diesel truck |
| 18 | repair, and given how that property was used for that purpose. So, in that |
| 19 | regard, I think I've addressed the conforming use that there's also a lack of |
| 20 | evidence regarding the extent of the alleged non-conforming use on the |
| 21 | AG property. Not only to the area, but as to what those uses, in fact, were. |
| 22 | And so, those are two basis for the Appeal, the other basis for the Appeal is |
| 23 | a "floating zoning", which has gotten a lot of discussion because folks |
| 24 | hadn't heard of it. Well, you heard testimony from the Closing Attorney, |
| 25 | and I would submit to you that that issues, as well as what, undoubtedly, be |

| 1 | extensive evidence and testimony presented to the Planning Board for their |
|----|--|
| 2 | determination that the rezoning is the economic impact of this operation, |
| 3 | that his intentions and actions and investment, with ensuring compliance, |
| 4 | ensuring that they're not violations with respect to environmental harms, et |
| 5 | cetera, et cetera, that is a plethora of evidence and five-hundred forty-six |
| 6 | (546) signatures on a petition that will be presented is not at the Rezoning |
| 7 | Hearing and before that Board to appropriately make that determination. |
| 8 | So, the "floating rezoning" for your consideration, I would submit, is an |
| 9 | equitable consideration since you understand the context under which |
| 10 | Cardinal Metals acquired the property and set forth on its operations. That |
| 11 | would go, also, to and would discuss the penalty issue, I would submit |
| 12 | to you that there was lack of evidence of the violation. I would also submit |
| 13 | to you that and I agree with Counsel for the County, that Mr. Baisden |
| 14 | has been very cooperative, is trying to and as I said in my Opening, |
| 15 | trying in my request for a continuance, trying to do what the County |
| 16 | preferred that he do, in terms of seeking the rezoning. I would also agree |
| 17 | with Counsel, that should the Board make a determination on the NOV this |
| 18 | evening, that it would delay any determination on a penalty and allow the |
| 19 | parties to undertake mediation, Alternative Dispute Resolution, which is |
| 20 | relevant to 160.d-405, which I have mentioned also earlier in the evening. |
| 21 | So, thank you very much for your consideration. |
| 22 | MS. MILLER: At this time, I |
| 23 | would like for someone to, possibly, entertain a |
| 24 | motion for a Closed Session. |
| 25 | MR. JOHNSON: I make a motion |

| 1 | that we go into Closed Session to discuss the | |
|----|---|--|
| 2 | Findings. | |
| 3 | MR. STANDLEY: Second. | |
| 4 | MR. ELKAN: If I might, if it's not | |
| 5 | going to be appropriate to go into Closed | |
| 6 | Session, just to discuss the Findings. It is | |
| 7 | appropriate to go into Closed Session to consult | |
| 8 | with the Board's attorney, if the Board wishes to | |
| 9 | consult with the attorney. | |
| 10 | MR. JOHNSON: Oh, okay. I said it | |
| 11 | wrong, but you heard it right. | |
| 12 | MS. MILLER: All right, so we have | |
| 13 | motion and a second to go into Closed Session to | |
| 14 | discuss with the attorney. | |
| 15 | (Thereupon, Mr. Calloway conducted a roll-call vote and the | |
| 16 | Board members voted unanimously in favor of the Closed | |
| 17 | Session) | |
| 18 | (Thereupon, the Board members left the room to go into | |
| 19 | Closed Session at 10:02 p.m. until 10:21 o'clock p.m. | |
| 20 | at which time the Board returned to Open Session) | |
| 21 | MS. MILLER: All right, let's | |
| 22 | have a motion to come back into Oppen Session) | |
| 23 | MR. JOHNSON: I make a motion | |
| 24 | that we come back into Open Session. | |
| 25 | MR. STANDLEY: Second. | |

| 1 | (Thereupon, Mr. Calloway conducted a roll-call vote and the | |
|----|---|--|
| 2 | Board members voted unanimously in favor of the Open | |
| 3 | Session) | |
| 4 | | |
| 5 | MS. MILLER: Thank you very | |
| 6 | much. All right, after discussion, do we have a | |
| 7 | motion on this case? | |
| 8 | MR. HAVENS: I want to make a | |
| 9 | motion. Bear with me, my voice may be worse | |
| 10 | than hers tonight. I move that we find the County | |
| 11 | did prove a violation of the Unform Development | |
| 12 | Ordinance, as stated in the Notice of Violation | |
| 13 | by the greater weight of the evidence. | |
| 14 | MR. JOHNSON: Second. | |
| 15 | MS. MILLER: A motion has been | |
| 16 | made and seconded. Please take the roll-call vote. | |
| 17 | (Thereupon, Mr. Calloway conducted a roll-call vote and the | |
| 18 | Board members voted unanimously in favor of the motion) | |
| 19 | MS. MILLER: Are there any | |
| 20 | additional motions that need to be made? | |
| 21 | MR. HAVENS: Yes, I move that | |
| 22 | we find the applicant did not prove a lawful non- | |
| 23 | conforming use by the greater weight of the | |
| 24 | evidence. | |
| 25 | MR. JOHNSON: Second. | |

| 1 | MS. MILLER: We have a motion |
|----|---|
| 2 | that's been seconded. Call the roll, please |
| 3 | (Thereupon, Mr. Calloway conducted a roll-call vote and the |
| 4 | Board members voted unanimously in favor of the motion) |
| 5 | MS. MILLER: Motion passes. |
| 6 | Are there any additional motions: |
| 7 | MR. HAVENS: Yes, I have one (1) final |
| 8 | motion. I move that we find that the Appellant |
| 9 | did not prove that the County is stopped from |
| 10 | enforcing the violation of the Uniform |
| 11 | Development Ordinance by the greater weight of |
| 12 | the evidence. |
| 13 | MS. MILLER: Motion has been |
| 14 | made, do we have a second? |
| 15 | MR. JOHNSON: Second. |
| 16 | MS. MILLER: A motion has been |
| 17 | made and seconded. |
| 18 | (Thereupon, Mr. Calloway conducted a roll-call vote and the |
| 19 | Board members voted unanimously in favor of the motion) |
| 20 | MS. MILLER: The motion is |
| 21 | approved. Deputy Attorney Reaves, I would like |
| 22 | to request that you draft a proposed Order to send |
| 23 | to Mr. Elkan for review and after agreed-upon |
| 24 | changes, if any, Mr. Elkan, if you would, send it |
| 25 | to the Board through Mr. Mason and the Board |

| 1 | will vote and adopt a formal Order at our next |
|----|--|
| 2 | meeting. |
| 3 | MS. REAVES: Yes, Madam Chair. |
| 4 | MS. MILLER: Thank you. And |
| 5 | that ends this case for the evening. |
| 6 | |
| 7 | |
| 8 | (Thereupon, the Board continued to the business items on the |
| 9 | Agenda) |
| 10 | |
| 11 | (Thereupon, the October 2023 Board of Adjustment meeting ended |
| 12 | at 10:29 o'clock p.m.) |
| 13 | |
| 14 | |
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| 24 | |
| 25 | |

CERTIFICATE

| STATE OF NORTH CAROLINA |) |
|-------------------------|---|
| COUNTY OF GUILFORD |) |

I, Judith H. Decker, Court Reporter and a Notary Public, duly appointed and qualified in and for the County of Guilford and State of North Carolina, do hereby certify:

That said meeting was reported by me and the foregoing transcript is a true record, to the best of my knowledge and belief.

That I am neither attorney or counsel for, nor related to or employed by any of the parties to the action in which this transcript is taken, and further that I am not a relative or employee of any attorney or counsel employed by the parties hereto, nor interested directly or indirectly in the matter, or financially interested in the actions conducted during the meeting.

| Certified this | day of October, 2023 |
|----------------|----------------------|
| | |
| | |

NOTARY PUBLIC, COUNTY OF GUILFORD STATE OF NORTH CAROLINA NOTARY NUMBER: 11953450037 MY COMMISSION EXPIRES: MARCH 27, 2026

| 1 | 1 | 38 | Exparte, 90 |
|-------------|--|----------------|--|
| 2 | 160.d-405, 11, 128 | 39 | F |
| 3 | Α | 40 | Findings of Fact, 5, 8 |
| 4 5 | Aaron Calloway, 2, 12, 13, 14, 24, 25, 80 aerial photograph, 65, 66 | 41 | G |
| 6 7 8 | AG-zoned district, 13 Alex Elkan, 6 | 42 43 44 | GIS, 54, 55, 56, 67, 82, 86, 88, 123, 127 GPS coordinates, 81 grading,, 93 |
| 9 | Appeal, 3, 7, 8, 12, 14, 19, 23, 27, 31, 36, 37, 39, 40, 41, 50, 51, 57, 63, 64, 73, 74, 112, 127 Authority, 1 | 45 | Н |
| 11 | С | 46 | HI zoned portion, 9 |
| 12 13 | Cardinal Metals, 6, 8, 10, 12, 18, 26, 27, 40, 51, 53, 66, 74, 83, 84, 96, 100, 102, 108, 128 | 47 | K |
| 14 15 | Closed Session, 91, 121, 124, 128, 129 Closing Arguments, 122 | 48 | Kaye Graybeal, 2, 13, 79, 80, 82 |
| 16 17 | CLOSING ARGUMENTS – APPELLANT, 126 CLOSING ARGUMENTS - COUNTY, 123 | 49 | M |
| 18 | Conditional Zoning, 10, 41, 42, 74, 124 | 50 51 | Matrix Use Tables, 34 |
| 19 | continuance, 6, 19, 22, 128 | 52 | Mr. Baisden, 9, 13, 21, 57, 58, 66, 76, 77, 78, 83, 84, 85, 86, 88, 126, 128 |
| 20 | CROSS EXAMINATION, 57, 75, 87 | 53 | Mr. Bass, 10, 15, 33, 34, 39, 45, 46, 52, 53, 57, 58, |
| 21 | D | 54 | 69, 75, 78, 79, 85, 86, 87, 88, 89, 124 |
| 22 | DIRECT EXAMINATION, 26, 69, 80 | 55 | N |
| 23 | DIRECT EXAMINATON, 83 | 56 | Notice of Violation, 9, 12, 19, 28, 32, 36, 37, 38, |
| 24 | E | 57 58 | 39, 50, 51, 54, 57, 126, 130 NOV, 8, 12, 13, 14, 18, 32, 60, 126, 128 |
| 25 | Evidentiary Hearing, 7 | | |
| 26 27 | Exhibit #1, 37, 60, 64 Exhibit #10, 56 | 59 | 0 |
| 28 | Exhibit #12, 14 | 60 | Order, 8, 131 |
| 29 | Exhibit #13, 14 | 61 | Р |
| 30 31 | Exhibit #2, 45, 46, 47 Exhibit #4, 54, 55 | | |
| 32 | Exhibit #5, 36, 37, 39 | 62 | parcel #144107, 54 |
| 33 | Exhibit #6, 52, 53 | 63 | Q |
| 34 35 | Exhibit #8, 30 Exhibit #9,, 33 | | |
| 36 37 | Exhibit 8, 29, 31 Exhibits 8 and 4, 12 | 64 | quasi-judicial Board, 5 |

| 1 | R | 10 11 | sketch plan, 9, 14, 72 survey, 10, 15, 19, 76, 90, 114, 120, 123, 126 |
|---|---|----------|--|
| 2 | Randal L. Baisden, 12 | | |
| 3 | recess, 90, 91 | 12 | U |
| 4 | RECROSS EXAMINATION, 79 | | _ |
| 5 | REDIRECT EXAMINATION, 78 | 13 | underground retentions, 93 |
| 6 | Rezoning Application, 6, 71, 72, 73, 74 | 14 | Use-Matrix, 13 |
| | | | |
| 7 | S | 15 | V |
| 8 | Section 10.03.B.1, 38, 39 | 16 | Voting Session, 132 |
| 9 | Sections 10.03, 38 | | - |